

# ENVIRONMENTAL ASSESSMENT BOARD



## ONTARIO HYDRO DEMAND/SUPPLY PLAN HEARINGS

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VOLUME: 123

DATE: Thursday, March 26, 1992

BEFORE:

|                              |          |
|------------------------------|----------|
| HON. MR. JUSTICE E. SAUNDERS | Chairman |
| DR. G. CONNELL               | Member   |
| MS. G. PATTERSON             | Member   |

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ENVIRONMENTAL ASSESSMENT BOARD  
ONTARIO HYDRO DEMAND/SUPPLY PLAN HEARING

IN THE MATTER OF the Environmental Assessment Act,  
R.S.O. 1980, c. 140, as amended, and Regulations  
thereunder;

AND IN THE MATTER OF an undertaking by Ontario Hydro  
consisting of a program in respect of activities  
associated with meeting future electricity  
requirements in Ontario.

Held on the 5th Floor, 2200  
Yonge Street, Toronto, Ontario,  
on Thursday, the 26th day of March,  
1992, commencing at 11:15 a.m.

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VOLUME 123  
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B E F O R E :

|                                  |          |
|----------------------------------|----------|
| THE HON. MR. JUSTICE E. SAUNDERS | Chairman |
| DR. G. CONNELL                   | Member   |
| MS. G. PATTERSON                 | Member   |

S T A F F :

|                 |   |
|-----------------|---|
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| MS. C. MARTIN   | Administrative Coordinator              |
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A P P E A R A N C E S

|                   |   |                             |
|-------------------|---|-----------------------------|
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A P P E A R A N C E S

(Cont'd)

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A P P E A R A N C E S  
(Cont'd)

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| D. COLBORNE  |   | NIPIGON ABORIGINAL PEOPLES'<br>ALLIANCE         |
| R. CUYLER    |   | ON HIS OWN BEHALF                               |
| L. BULLOCK   |   | CANADIAN NUCLEAR ASSOCIATION                    |





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| 528 | Document entitled Comparison of CANDU Reactor, Pressurized Water Reactor (PWR) and Boiling Water Reactor (BWR).                  | 21492    |
| 529 | CANDU Safety Under Severe Accidents: An Overview.  | 21509    |
| 530 | Document entitled Environmental Impacts of Elliot Lake Mill Tailings.  | 21510    |
| 531 | Document produced by UNIPEDE entitled Electricity generating cost. Evaluation made in 1990 for plant to be commissioned in 2000. | 21517    |
| 533 | Document entitled Projected Costs of Generating Electricity from Power Stations for Commissioning in the Period 1995 to 2000.    | 21536    |
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| 532.1      | Ontario Hydro undertakes to confirm from Mr. Meehan that he provided the input the report and that he was satisfied with the report and its conclusions. | 21523           |
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1 ---Upon commencing at 11:15 a.m.

2 THE CHAIRMAN: We have had before us this  
3 morning a motion brought by Energy Probe with respect  
4 to the sufficiency of the answers to certain  
5 interrogatories submitted to the proponent.

6 In general, the issue concerns the  
7 relationship between Ontario Hydro and its regulatory  
8 agency, the AECB. Energy Probe has asked that Hydro  
9 provide all correspondence or minutes of meetings or  
10 records, or of any other exchanges between Ontario  
11 Hydro and the AECB on a number of issues set out in the  
12 notice of motion, including such matters as mercury  
13 wetted relays, seismic qualifications of Darlington  
14 "A", environmental qualification retrofits for post  
15 accident reactor operations, and other safety issues.

16 The issue raised by the motion is first  
17 of all the relevance of the material requested, and  
18 second, the extent of the level of detail that is  
19 appropriate or would be of assistance to this Panel in  
20 determining the issues that are before it.

21 On the matter of relevance, it is quite  
22 clear to us that safety of nuclear operations is a  
23 critical issue that must be considered as part of the  
24 hearing process, and within that context it seems to us  
25 that the history of the relationship between the

1 regulatory body and the proponent may be of some  
2 significance.

3 The whole issue of the safety of nuclear  
4 generation was considered in what has become known as  
5 the Ontario Nuclear Safety Review, the Hare Report,  
6 which reported in February of 1988.

7 While we want to make clear that we do  
8 not necessarily adopt the findings of that report and  
9 that the issues that are contained therein are still  
10 open issues, it does provide an analysis of the  
11 relationship and refers to it.

12 The extent of the detail requested by the  
13 interrogatories seems to us to be too broadly based.  
14 On the other hand, we think that Energy Probe and  
15 others ought to have some information on which they can  
16 base their cross-examination and their cases which  
17 relate to the relationship between the regulatory  
18 agency and the proponent.

19 The problem is to somehow or other in a  
20 practical manner draw the line between excessive  
21 request for detail and that which is necessary to  
22 enable the parties to assist the panel in making the  
23 determination it has to make.

24 Ontario Hydro has provided extensive  
25 detail on these issues to the parties; however, we

1 think it would be helpful both to the panel and to  
2 Energy Probe and the others if an update, a summary of  
3 the relationship on the safety issues raised by Energy  
4 Probe from the date of the Hare Report to the present  
5 could be provided.

6 We would expect - although this may be a  
7 wrong assumption - that someone like Mr. King would be  
8 able to prepare such a summary in a fairly short time,  
9 being a matter in which he has been heavily concerned.

10 So, if we can leave it at this point that  
11 there should be a summary of the relationship on those  
12 issues since the Hare Report with any documents which  
13 Hydro thinks should accompany that in order to make it  
14 clear to us and to others what that relationship has  
15 been, that would be helpful and we would like that  
16 done.

17 Now we can proceed with the cross-  
18 examination of AECL.

19 MR. HEINTZMAN: Thank you, Mr. Chairman,  
20 Members of the Board.

21 THE CHAIRMAN: I see Ms. McClenaghan and  
22 Mr. Poch on their feet.

23 Mr. Poch?

24 MR. D. POCH: I just wanted to make  
25 mention of the fact that I filed Exhibit 525 this

1 morning, the Nuclear Power Hazard Report.

2 ---EXHIBIT NO. 525: Nuclear Power Hazard Report.

3 THE CHAIRMAN: I just want to say one  
4 more thing as occurs to me, that is I recognize this is  
5 a rather general request and what should happen as has  
6 happened in the past, there should be some consultation  
7 between the parties as to the practicalities of doing  
8 it, and then if that can't be resolved, then it will  
9 have to come back to us and we will have to give you  
10 some more direction.

11 Yes, Ms. McClenaghan.

12 MS. McCLENAGHAN: Thank you. That should  
13 be satisfactory. We just wanted to ensure or ask if  
14 your direction includes a reflection of the parties'  
15 original position on each issue as well as final result  
16 when you referred to a summary of the relationship in  
17 each issue.

18 THE CHAIRMAN: No, I am not thinking for  
19 a very detailed summary. I think that will give you a  
20 basis for further investigating those things which you  
21 feel you should investigate further and perhaps being  
22 satisfied on others. I think maybe it's a starting  
23 point rather than a finishing point.

24 MS. McCLENAGHAN: Yes. Thank you, Mr.  
25 Chairman.



1                   MR. HEINTZMAN: Mr. Chairman, Members of  
2 the Board, I will be addressing some issues with your  
3 permission, and Mr. Hamer will be addressing other  
4 issues. Ms. Findlay will assist each of us as we  
5 progress.

6                   I would just like to give you an idea of  
7 the issues that I will be dealing with, it's not  
8 intended to be comprehensive but a general picture of  
9 the subjects that I will be dealing with.

10                  I will be dealing with the history of  
11 CANDU development; I will be dealing with the  
12 international aspects of nuclear generation and  
13 comparisons; thirdly, I will be dealing with nuclear  
14 generation's role in the DSP and the Update; fourthly,  
15 with Darlington; fifthly with retubing; sixthly with  
16 Ontario Hydro's OM&A record; then I will be dealing  
17 with a subject called load following; I will be dealing  
18 with a subject which I will call the assessment of  
19 risks associated with nuclear generation, although Mr.  
20 Hamer will be dealing with safety and health and any  
21 degree of detail, any treatment that I deal with risk  
22 will be as an overview and he will deal with the  
23 details.

24                  As a ninth subject matter I will be  
25 dealing with CANDU 6 and CANDU 3, and as a tenth

1 subject, the timing for the design and building of  
2 nuclear generation facilities.

3 Again, none of those are intended to be  
4 written in stone either as to numbers or order, but  
5 that's a general outline of where I am going.

6 One thing I would say is that we had  
7 requested to be further down the list of examiners and  
8 we are pleased to lead off at the Board's direction,  
9 but it may be that subject matters raised by other  
10 intervenors will deal with subject matters particularly  
11 in the areas to be dealt with by Mr. Hamer upon which  
12 AECL would have helpful information which could be put  
13 to this panel. So it may be that we will ask to ask  
14 further questions after other intervenors particularly  
15 in the areas of health and safety if those become dealt  
16 with by other intervenors.

17 THE CHAIRMAN: Well, that's a procedural  
18 issue. Perhaps I should just make some comment on that  
19 so that there may be no misunderstanding.

20 [11:25 a.m.]

21 In a civil case, which this is not, the  
22 parties cross-examine in the order in which they appear  
23 on the proceedings. In this case we have tried to work  
24 out the order of cross-examination in an appropriate  
25 way. One does not normally and certainly there is no

1 right to re-open a cross following the cross-  
2 examination by other parties.

3 However, my experience has been when I  
4 have multi-party defendants that I will permit a  
5 restricted cross-examination. By that I mean that it  
6 not only must be something that has been raised in a  
7 subsequent cross-examination but also that it could not  
8 reasonably have been dealt with in the main  
9 cross-examination. So that the person who seeks to  
10 re-open cross has got to satisfy those two tests.

11 So on that basis, I think that's the way  
12 we -- I recognize that when there are a great number of  
13 cross-examiners, particularly on the kinds of issues  
14 that we have here, that there could be something that  
15 comes up later which as you say there may be some  
16 information which could be helpful to us.

17 The overall consideration is that we want  
18 to get the information that we need to help us solve  
19 these problems.

20 MR. HEINTZMAN: I appreciate that. And  
21 the operative word is "reasonable". It would be  
22 possible for us to chase down every avenue of inquiry,  
23 notwithstanding that it is not considered by others to  
24 be relevant, so you will appreciate in preparing a  
25 cross-examination, you try to whittle down and not

1 whittle up, and we have done that. So if matters are  
2 dealt with in other intervenors' questions, that may be  
3 the position that we will ask to assert.

4 Now if I may turn to the panel, I have a  
5 feeling, Mr. Penn, that most of my questions will be  
6 directed through you and to a lesser extent through Mr.  
7 King and Mr. Daly, and I think Mr. Hamer will probably  
8 be speaking more to Mr. Johansen and Dr. Whillans, so I  
9 will direct my questions mostly I think to you Mr.  
10 Penn, but I rest assured that if anybody wants to add  
11 their views that they will do so.

12 Now, Mr. Chairman and Members of the  
13 Panel, do we have the qualifications of the witnesses  
14 before the Tribunal? Do you all have copies of their  
15 qualifications.

16 THE CHAIRMAN: I do.

17 MR. HEINTZMAN: And if it would be more  
18 convenient to mark the qualifications as an exhibit,  
19 Mr. Chairman, or could we take them as....

20 THE CHAIRMAN: I think they have been  
21 filed as part of the witness statements. We have them.

22 MR. HEINTZMAN: Fine.

23 THE CHAIRMAN: We have the ones that were  
24 prepared and submitted by Ontario Hydro.

25 MR. HEINTZMAN: That's the one I am

1       working from.

2                   DAVID WHILLANS,  
3                   KURT JOHANSEN,  
4                   FRANK CALVIN KING,  
5                   WILLIAM JOHN PENN,  
6                   IAN NICHOL DALY; Resumed.

7       CROSS-EXAMINATION BY MR. HEINTZMAN:

8                   Q.   And if we look to yours, Mr. Penn,  
9                   you have been with Ontario Hydro since 1977, as I  
10                  understand it?

11                  MR. PENN:   A.   That's correct.

12                  Q.   And before that you were with  
13                  Canadian General Electric in nuclear generation design  
14                  or construction?

15                  A.   Yes.

16                  Q.   And before that with the Nuclear  
17                  Power Group in England?

18                  A.   Yes.

19                  Q.   And I see from your qualifications  
20                  that on the left-hand side it says generation approvals  
21                  department. Does that apply to both nuclear and other  
22                  kinds of generation?

23                  A.   It applies to the conceptual and  
24                  definition phase of nuclear, hydroelectric and fossil.

25                  Q.   Right. And would the same apply to  
26                  generation planning services?

27                  A.   Generation planning services provides



1 schedule and cost information.

2 Q. Again for those three types of  
3 generation?

4 A. For those and for other services  
5 required by the Corporation.

6 Q. And then I see fossil project  
7 planning. Now what does that involve?

8 A. That's a section involved with the  
9 conceptual and definition phase of fossil engineering.

10 Q. So you have a more direct involvement  
11 in fossil development because of that, do I take it?

12 A. I have an involvement in the project  
13 management and coordination of engineering issues.

14 Q. Concerning fossil generation?

15 A. Yes.

16 Q. And can I just get an idea of your  
17 involvement in the preparation of the DSP, Exhibit 3.  
18 Were you involved in conceptual ideas or actual  
19 preparation of the DSP?

20 A. No. I was only involved in providing  
21 engineering and technical information.

22 Q. So that if we were dealing with  
23 engineering and technical information in the DSP, you  
24 were involved in that?

25 A. I was involved in providing data to

1 our planners.

2 Q. In terms of the Update, would the  
3 same be true? Or did you have any involvement in the  
4 Update?

5 A. I didn't have any personal  
6 involvement in writing the Update.

7 Q. Did you do anything in terms of the  
8 Update? Did you provide any information to those who  
9 prepared the Update?

10 A. We would have provided financial or  
11 cost information that was relevant to the extended  
12 period that new generation was required.

13 Q. Other than that, did you have any  
14 involvement in the Update?

15 A. No.

16 Q. We will be talking to some extent  
17 about the CANDU A project which was terminated, I  
18 believe, in 1990.

19 A. That's correct.

20 Q. And that was a project to prepare the  
21 conceptual designs and ideas for another 4 by 881  
22 nuclear station; is that correct?

23 A. That's correct.

24 Q. Were you involved in that?

25 A. Yes.

1 Q. Mr. King, we have got your  
2 qualifications before us. Can you tell me what your  
3 involvement was in the DSP.

4 MR. KING: A. I had no involvement in  
5 the DSP.

6 Q. And were members of your department,  
7 the risk departments, involved in the DSP?

8 A. Members of my section, which is the  
9 risk assessment section, were not involved.

10 Q. And in the Update is the same true?

11 A. The same is true.

12 Q. And in the CANDU A project?

13 A. No, I don't recall any involvement on  
14 the CANDU A project.

15 Q. Mr. Daly, I think we have your  
16 qualifications adequately. Can you just fill me in on  
17 what involvement you had in the original DSP.

18 MR. DALY: A. Well, as I described in my  
19 direct evidence, my section provides a number of  
20 forecasts, short-term, mid-term and long-term  
21 forecasts, and this is on a continuing basis. So, the  
22 system planners would take the latest forecast we had  
23 produced at the particular time and that went into the  
24 earlier DSP and the Update.

25 Q. So, we find forecasts of costing or

1       what?

2                   A.   Sorry, this is just forecasts of  
3       reliability.

4                   Q.   Reliability in the DSP would come  
5       from your department?

6                   A.   We would provide them.   System  
7       planning would use them as they felt best in the Plan.

8                   Q.   And were any such studies prepared  
9       for the Update?

10                  A.   For the Update they took the latest  
11       forecast available at the time the Update was being  
12       prepared.

13                  Q.   So that there was no specific  
14       reliability studies for the Update other than normal  
15       yearly forecast?

16                  A.   For my point of view, that is  
17       essentially correct.   They took our current forecast,  
18       yes.

19                  Q.   And in terms of CANDU A, were you  
20       involved in the CANDU A project?

21                  A.   My only involvement in that was there  
22       was one document early on which was sent to operations  
23       for review.   It was a very general early document and  
24       we reviewed and commented on it, so essentially a very  
25       minor involvement which stopped pretty quickly.

1 Q. And Dr. Whillans and Mr. Johansen,  
2 can you just tell me your involvement in the DSP or the  
3 Update or the CANDU A project. Maybe we can start with  
4 you, Mr. Johansen.

5 MR. JOHANSEN: A. I didn't personally  
6 have involvement in the DSP or the Update. My  
7 department obviously was involved, but the department's  
8 contribution to the DSP was coordinated by a different  
9 unit that was supervised by someone other than myself.

10 Q. Is that in the case of the DSP?

11 A. Yes.

12 Q. Did your department have any  
13 involvement in the preparation of the Update? That you  
14 can think of.

15 A. Some, some. But I can't say exactly  
16 how much. Again it was coordinated by a different  
17 unit.

18 Q. What unit was that?

19 A. That's the planning and programs  
20 unit.

21 Q. And who is the head of that unit?

22 , [11:35 a.m.]

23 A. Mr. Murray Patterson.

24 Q. And have you seen any materials that  
25 were produced by that unit for the purpose of the



1 Update?

2 A. Not for the Update. I haven't  
3 actually seen material that they produced for the  
4 Update, no.

5 Q. Do you know if they actually produced  
6 any materials for the Update?

7 A. I am only aware through discussion,  
8 but I really don't have any factual information on  
9 that.

10 Q. Do you know whether or not they  
11 produced any material for the Update, that particular  
12 department or unit?

13 MS. HARVIE: Mr. Chairman, the witness  
14 has just answered the question.

15 MR. HEINTZMAN: He said that he received  
16 some information, as I understood it.

17 MR. JOHANSEN: I didn't receive  
18 information. I'm aware.

19 I mean, discussion amongst staff, you get  
20 to know a lot of things. I was aware that people in  
21 that other unit were preparing some input to the  
22 Update. That's about the extent of my knowledge.

23 MR. HEINTZMAN: Q. And in terms of the  
24 CANDU A project?

25 MR. JOHANSEN: A. Yes, there were again

1 people from the major projects unit, again a different  
2 unit of the department, who were involved in that  
3 before it was stopped.

4 Q. Dr. Whillans, can you tell me what  
5 your involvement in those three projects were?

6 DR. WHILLANS: A. My only involvement is  
7 in providing some technical to Exhibit 507. I was not  
8 involved in the plan itself or the Update.

9 Q. And the CANDU A project?

10 A. Not at all.

11 Q. And were members of your department  
12 involved in the preparation of the DSP or the Update?

13 A. No.

14 Q. Okay. Now, I would like to perhaps  
15 go back with you, Mr. Penn, and I want to trace the  
16 origins of Ontario Hydro in CANDU technology.

17 What I would like to do is start, Mr.  
18 Chairman, Members of the Board, with a document which I  
19 would ask to be marked as an exhibit, entitled Nuclear  
20 Sector Focus, 1991, A Summary of Energy Electricity and  
21 Nuclear Data.

22 THE CHAIRMAN: Which reminds, I had  
23 forgotten about Mr. Poch's exhibit. We have to put  
24 that on the record.

25 MR. D. POCH: I don't if the reporter

1 took note. Mr. Lucas has an exhibit entitled Nuclear  
2 Power Hazard Report, and it was assigned No. 525.

3 THE CHAIRMAN: Thank you.

4 THE REGISTRAR: This one is now 526.

5 THE CHAIRMAN: Thank you.

6 ---EXHIBIT NO. 526: Nuclear Sector Focus, 1991, A  
7 Summary of Energy Electricity and Nuclear  
Data.

8 MS. HARVIE: Perhaps I could make  
9 submissions at this point, Mr. Chairman, before Mr.  
10 Heintzman gets into in his questions about this  
11 particular exhibit. I would like to address the  
12 question of what these witnesses are here to address,  
13 if I may.

14 THE CHAIRMAN: Are you taking objection  
15 to a question Mr. Heintzman has asked?

16 MS. HARVIE: No, I am not talking  
17 objection to any questions yet, but I would like to put  
18 my concern on the record because I certainly intend to  
19 be objecting when he is asking questions about the  
20 planning choices that were made in preparing the DSP or  
21 the Update, or asking these witnesses about matters on  
22 which you have already considerable evidence from  
23 previously witnesses.

24 THE CHAIRMAN: Why don't we wait until  
25 there is a problem and then raise it then.

1 MS. HARVIE: Certainly, I will do that if  
2 you like.

3 MR. HEINTZMAN: Q. What I would like to  
4 do, Mr. Penn, if you could have Exhibit 43 in front of  
5 you at the same time, because this a document in which  
6 Ontario Hydro for the purposes of the ONCI inquiry sets  
7 out Ontario Hydro's involvement in the CANDU  
8 technology. And if we can have both of these together,  
9 I think we can trace it.

10 Do you have that document as well?

11 MR. PENN: A. Yes, I do.

12 Q. Perhaps we can start at page F-15 of  
13 this document.

14 Mr. Chairman, if could have an exhibit  
15 number after Mr. Poch's exhibit.

16 THE CHAIRMAN: We got it. 526.

17 What page?

18 MR. HEINTZMAN: Page F-15.

19 Q. And if we turn to that page at the  
20 bottom left around corner, it's my understanding that  
21 Ontario Hydro's first involvement in the CANDU  
22 technology started in or about 1954 when a partnership  
23 was formed with AECL and CGE to start to build Canada's  
24 first nuclear power plant which is called, as I  
25 understand it, the NPD.

1 MR. PENN: A. I would like to comment,  
2 Mr. Chairman, that I haven't seen this document before,  
3 but I have the right page, and I do recall from memory  
4 that that partnership was established about 1954.

5 Q. So that it's fair to say that Ontario  
6 Hydro was involved in the development of CANDU  
7 technology from the very beginning, virtually from the  
8 very beginning?

9 A. It is reasonable to say that, yes.

10 Q. Yes. And then if we look at the  
11 Ontario Hydro presentation to ONCI at page 13,  
12 paragraph .4, the same point is being made, I think,  
13 where it says:

14 When Canada decided to proceed with  
15 its first heavy water moderated nuclear  
16 generating station in 1985, a vertical  
17 pressure vessel design was adopted. This  
18 was called NPD-1, nuclear power  
19 demonstration.

20 In 1957 the decision was made to  
21 cancel NPD-1 and a new concept using  
22 pressure tubes in a horizontal reactor  
23 was committed in 1958 called NPD-2, and  
24 went into service in Ontario Hydro in  
25 1962.



1                   The next sort of development, is that  
2       NPD, the NPD-2 was started and designed in '55 and went  
3       into service in 1962.

4                   A. Those designs you are referring to  
5       were developed by Canadian General Electric. NPD-2 was  
6       owned by Atomic Energy of Canada Limited, and under an  
7       agreement with Ontario Hydro, Ontario Hydro operated  
8       the plant.

9                   Q. Yes. And it was a unit that was  
10      delivering electricity to the Ontario grid?

11                  A. Yes, it did.

12                  Q. Right. And we see that referred to  
13      on page F-15 of Exhibit 526 under the date of 1962.  
14      And in the meantime, as I understand it, in 1960 work  
15      had begun on the prototype nuclear generating station  
16      to be located at Douglas Point.

17                  A. Yes. Atomic Energy of Canada,  
18      assisted by Ontario Hydro at AECL's offices started  
19      work in designing the Douglas Point reactor in 1960.

20                  Q. Yes. And then that unit began  
21      production on what date? I am not clear as to when the  
22      Douglas Point unit started actual generation.

23                  I see on page 13 of the ONCI exhibit,  
24      Exhibit 43, it went into service in 1968.

25                  MR. DALY: A. That's correct. October



1 1968. Sorry, September 1968.

2 Q. And was that unit operated by Ontario  
3 Hydro?

4 MR. PENN: A. Yes, it was.

5 Q. Owned and operated by Ontario Hydro?

6 A. My memory is a little hazy on whether  
7 it was jointly owned by AECL, the provincial government  
8 of Ontario, and Hydro, but I am not sure about that.

9 Q. And those two units, the NPD unit and  
10 the Douglas Point unit were the units that really --  
11 were the foundation of the technology which enabled  
12 Pickering to be started as the next stage of Ontario  
13 Hydro's development of nuclear generation?

14 A. Well, NPD and Douglas Point were the  
15 prototype CANDUS developed by Canada and subsequently  
16 adopted by Ontario Hydro amongst other utilities.

17 Q. Yes.

18 A. The others being New Brunswick and  
19 Hydro Quebec.

20 Q. And if we look then at Exhibit 526,  
21 we come forward to 1964, that's when Ontario Hydro  
22 announced plans for the 1,000 megawatt nuclear  
23 generating station to be built at Pickering. That  
24 would be correct, would it?

25 A. Yes. There was definitely an

1 agreement there, a three-party agreement for the  
2 building of the first two nuclear reactors at Pickering  
3 "A" and the agreement was between the Province of  
4 Ontario, Atomic Energy of Canada Limited on behalf of  
5 the federal government, and Ontario Hydro.

6 Q. And then in 1968, as stated on page  
7 F-15 on page 526, Ontario Hydro announced plans to  
8 build the Bruce generating station. Would that be  
9 correct?

10 A. I don't remember whether that was a  
11 formal announcement or whether that was the start of  
12 conceptual studies, I'm sorry, I can't confirm that.

13 Q. And then in 1971 Units 1 and 2 at  
14 Pickering began operating. Would that be approximately  
15 correct?

16 A. That's correct.

17 Q. And then in 1972, Unit 3 at  
18 Pickering?

19 A. That's correct.

20 Q. And if we turn over to page F-16, in  
21 1973 Unit 4 at Pickering?

22 A. I can't confirm whether it was 1973  
23 or 1974, but it was within that period.

24 Q. And Exhibit 526 says that with that  
25 unit coming on line, the Pickering station was

1 producing more electricity than any other nuclear power  
2 station in the world. Would that be a fair statement?

3 A. I believe it would be correct for a  
4 single site.

5 Q. 1974, announcement of another  
6 four-unit station at Pickering; is that approximately  
7 correct?

8 A. I think I could confirm that's when  
9 Hydro proceeded with conceptual studies.

10 Q. As we see there, at the same time  
11 site preparation began for the CANDU 6 units in  
12 Argentina and Point Lepreau.

13 I take it that Ontario Hydro has kept  
14 abreast of the development of CANDU 6 units or CANDU  
15 units elsewhere in the world?

16 A. We have.

17 Q. And then in 1977 Units 1 and 2 at  
18 Bruce "A" went into operation, is that approximately  
19 correct?

20 A. Yes.

21 Q. And Unit 3, it states here, and we  
22 will coming back to this, had the highest capacity  
23 factor in the world. That would be a fair statement at  
24 that point in time from your recollection?

25 A. I can't confirm whether it was Unit

1 3, but certainly in that period Ontario Hydro stations  
2 had, I believe, seven out of the ten in the world were  
3 the highest capacity. That sort of period of time.

4 Q. And then if we go on to 1987, just to  
5 note on the way through, in that year the CANDU  
6 technology received the honour of being included in the  
7 top ten Canadian engineering achievements in the past  
8 century; is that correct?

9 A. That's correct.

10 Q. And if we can go back to Exhibit 43,  
11 on page 14, under paragraph 3.6.2, it states that  
12 Ontario Hydro has been a major participant in the  
13 development of CANDU for the 33-year period from 1955  
14 to 1988. That's a fair statement from the history we  
15 have reviewed?

16 A. Yes.

17 Q. And in paragraph 3.6.6, and we will  
18 be coming to this in detail during my examination,  
19 Hydro's satisfaction with CANDU nuclear is based on the  
20 wide experience with alternative electricity sources.  
21 And you will that they are referring in paragraphs .3,  
22 .4 and .5 to hydraulic, fossil and purchasing from  
23 other utilities.

24 That's a fair statement in paragraph.  
25 3.6.6?

1 [11:50 a.m.]

2 A. I am not quite sure what the authors  
3 of that particular paragraph had in mind. But as a  
4 base load electricity generating supply system, Ontario  
5 Hydro certainly has in the past been satisfied with its  
6 performance.

7 Q. And remains satisfied?

8 A. As given in our testimony and Mr.  
9 Daly's, in particular, we have expressed concerns and  
10 we have taken action about declining performance in our  
11 "A" stations, and our target is to bring them back to  
12 where they were.

13 Q. Yes. And we will be coming to this  
14 in considerable detail. The concerns that Ontario  
15 Hydro has had arise primarily out of the effect which  
16 declining OM&A expenditures has had upon the  
17 performance of the stations. Is that a fair statement?

18 A. The constraints on OM&A were  
19 certainly a significant factor in the performance.

20 Q. And if we look at page 15 of Exhibit  
21 43, we can see in numerical and graphic form the time  
22 that it has taken for each of the stations to be  
23 brought into service. Do you see that?

24 A. I can see the dates that were  
25 originally planned for in-service; I can see the dates



1 for the actual in-service date; and then a column  
2 second from the right that is headed Lateness Actual  
3 Minus Revised Plan.

4 Q. Yes. And in the final column, as I  
5 understand it, we have Elapsed Time Actual Minus  
6 Committed Years and that's the column I think that  
7 tells us in each case how long it took to bring these  
8 stations on from the time they were started?

9 A. That is what we call the lead time, I  
10 believe from this table, from the date that each of  
11 these projects was first committed.

12 Q. Now that's the point I am going to  
13 ask you to help me on. As I understand it, these dates  
14 in the right-hand column do not include conceptual  
15 planning, environmental approvals and that sort of  
16 thing. For instance, there have been no environmental  
17 approvals for or at least by the Environmental  
18 Assessment Board for any of these units, so these times  
19 on the right-hand side would not include time necessary  
20 for environmental assessments?

21 A. I don't believe those dates include  
22 the time to prepare the environmental assessment  
23 documents, but I would point out to you that  
24 environmental assessment documents were certainly  
25 prepared for Darlington and submitted to the Minister



1 of the Environment for their review.

2 Q. But no environmental assessment  
3 process such as this hearing or a public hearing of any  
4 nature occurred with respect to those projects. That's  
5 fair; isn't it?

6 A. No public hearing on those  
7 environmental assessments was required by the Minister.

8 Q. Yes. So that to the extent that that  
9 kind of process involves additional time, one would  
10 clearly have to add that time to these numbers if one  
11 was to compare the time for bringing such a station  
12 into service with or without an environmental  
13 assessment?

14 A. That's correct.

15 Q. And can you tell me, sir, whether the  
16 dates committed here refer to the placement of concrete  
17 or the date that someone first said, let's think about  
18 having a Pickering "A" or Darlington or Bruce unit? I  
19 spent quite a bit of time trying to figure out that  
20 distinction amongst various documents and I hope not to  
21 show you as many as I would have to to get at the  
22 point, but as best I can tell these dates are dates of  
23 first concrete or thereabouts. Can you help me there?

24 A. I can't be sure. It would be my view  
25 that -- and our usual definition of the word

1 "committed" is when we have received Order-in-Council  
2 from our government to proceed.

3 Q. Yes. And in order to get to that  
4 stage, you would have had to have done a considerable  
5 amount of work to develop the concept and, to the  
6 extent that you did in those days, develop  
7 environmental assessments and go through all of that  
8 process before you would get such an approval?

9 A. We would do what were called  
10 definition phase studies.

11 Q. So that the dates that we see here do  
12 not include any definition phase studies to the best of  
13 your knowledge?

14 A. That would be my belief.

15 Q. And running our eyes down the  
16 right-hand side, we can see that Pickering "A",  
17 starting in a date committed of October 1964 to the  
18 actual in-service date of July 1971, took .8 years more  
19 than expected and ended up taking 6.8 years to bring  
20 into service.

21 A. Yes.

22 Q. And we can look down these various  
23 numbers. In the case of Pickering "A", the fourth  
24 unit, the number would be from October '64 to April  
25 '67, when I assume that there was a lag time in giving

1 the approval to go forward with the fourth unit at  
2 Pickering?

3 A. The two pairs of units at Pickering  
4 "A" were separately committed. And the second pair,  
5 Units 3 and 4, according to this table were committed  
6 in April 1967. The first date refers to the intent, I  
7 imagine, to commit all four stations, but the actual  
8 dates were when the first two units were committed.

9 Q. I think if we look at the number of  
10 8.7 and 7.6 on the side, on the right-hand side, we  
11 will see that those are referable to October 1964, but  
12 we can do that mathematically ourselves. If we look  
13 then to Bruce "A", we can see that the units there took  
14 from 8.8 to 10.2 years to take from the date of  
15 commitment as you defined it to in-service date?

16 A. Yes.

17 Q. And in Pickering "B" from 8.8 to 11.7  
18 years?

19 A. Correct.

20 Q. And Pickering "B" 9.3 to 11.6?

21 A. Yes.

22 Q. And Darlington from 12.8 to 14.6  
23 years?

24 A. That is correct for the actual  
25 in-service date expected in 1988 when this Exhibit 43

1 was written.

2 Q. And we know of course when we look  
3 down the actual in-service dates for Darlington where  
4 we see April '90, September '89, May '91 and February  
5 '92, that those dates were long over extended?

6 A. They have been extended, yes.

7 Q. And we will be coming back to this in  
8 some detail, but a considerable portion of that time  
9 was due to delays at the direction of the provincial  
10 government or Ontario Hydro management. Is that fair  
11 to say?

12 A. As I stated in my evidence yesterday  
13 afternoon, there were five occasions when there were  
14 scheduled delays.

15 Q. In other words purposeful delays, not  
16 something that happened in the course of construction  
17 that extended the time to these periods?

18 A. Correct.

19 Q. So that what we can see here, and we  
20 are going to look at some international data that will  
21 confirm this, that the time to construct a nuclear  
22 generating station has been considerably extended since  
23 the 1960s.

24 A. Yes it has for a number of reasons.

25 Q. And can you give us the reasons that

1 have caused the kind of extension in times of  
2 completing a nuclear generation station?

3 A. I don't know if I could list them all  
4 off the top of my head, but as we have marched down  
5 this list, the size of reactors and plants has  
6 considerably increased. The regulatory requirements,  
7 particularly for seismic reasons, and other reasons  
8 associated with hurricane protection and aircraft  
9 protection and many other features of that nature have  
10 increased. The main reasons for the increase is -- and  
11 new sites of course have been developed. Darlington in  
12 particular, the time involved in that table includes  
13 three years to prepare the site. The site at Pickering  
14 took a much shorter time.

15 Q. The degree of regulatory scrutiny,  
16 the degree of technical sophistication, everything is  
17 more difficult, more complicated than it was in the  
18 1960s. Is that a fair statement?

19 A. I think it is a fair statement to say  
20 that much more information is now expected and required  
21 of these plants. I don't know if I would agree that it  
22 is necessarily significantly more complicated.

23 Q. And would you agree with me that that  
24 trend towards scrutiny and what not is expected to  
25 continue? In the future we can expect increased



1 scrutiny, increase of all the factors that have led to  
2 the time periods to construct a nuclear generation  
3 station to increase?

4 A. We expect that scrutiny from the  
5 Atomic Energy Control Board as one regulator, for  
6 example, will certainly continue at its current level.

7 Q. And therefore that we can expect that  
8 this trend is not likely to be reversed?

9 A. Correct.

10 Q. And perhaps we can look to Exhibit  
11 526. There is a useful chart to that effect at tab  
12 C-14. And perhaps you would just like to look at that  
13 while I describe it, as I understand it. If you went  
14 back to the 1955 to 1960 period, the average time to  
15 construct a nuclear generation station was in the order  
16 of 42 months and by 1989 the average time to construct  
17 a nuclear generation station had reached 120 months or  
18 10 years. Is that a fair statement of the trend as you  
19 understand it from an international perspective of what  
20 is happening with respect to the development and  
21 construction of nuclear generation stations?

22 A. As I mentioned, Mr. Heintzman, this  
23 is the first time I have seen this document and I am  
24 quite sure that there are numerous reasons for the  
25 variation in time shown on figure 2 in different



1 countries around the world, which I believe are listed  
2 in table 11.

3 Q. Yes.

4 A. All I can comment, Mr. Heintzman, is  
5 that it is generally the trend for increasing times to  
6 construction but I can't comment on the detail  
7 presented here.

8 Q. The detail is consistent with your  
9 understanding of the trend in terms of time of  
10 construction of nuclear generation stations? It is  
11 getting longer and longer?

12 A. There are jurisdictions where it's  
13 getting longer. It certainly has got longer in  
14 Ontario. But there are other jurisdictions where it  
15 has tended to stabilize or get shorter. Japan is a  
16 good example of that.

17 Q. Well, for instance, if we look across  
18 Table 11 opposite Canada, which you will note is  
19 highlighted, it shows going from 48 months in the  
20 period 1961 to '66, to 62 months, to 65 months, to 91  
21 months by the time we get to 1983 to 1987.

22 [12:05 p.m.]

23 That would be consistent with the  
24 information you have about what is occurring in Canada?

25 A. Yes.

1 Q. And we can look along the bottom of  
2 the schedule to get the international trends, and you  
3 are quite right, if you look across Japan, you can see  
4 the number 52 in 1961 to 1966 is not going up  
5 significantly, and that would be reflective of your  
6 understanding of what is going on in Japan?

7 A. Yes.

8 Q. If you would go back with me to page  
9 C-1, I would like to review the international picture  
10 as it presently stands in development of various kinds  
11 of nuclear generation, and you will see on table 1,  
12 pages C-1 and C-2, a list of the generating stations  
13 around the world as of the end of 1990, indicating that  
14 you will see Canada with 18, four under construction,  
15 and if you turn to the bottom, 426 nuclear power  
16 reactors in operation as of the end of 1989, December  
17 31st, 1989.

18 Now you have some data in Exhibit 519  
19 which is of the same order. Is that a basic reflection  
20 of where the world stood in terms of nuclear power  
21 reactors as of the 1989 time period?

22 A. Yes.

23 Q. And if we look at page C-5, we can  
24 get an idea of where the largest distribution of  
25 nuclear generating capacity is in the world, and we can

1 see that, for instance, in the United States, perhaps  
2 not well-known, that 31 per cent of the world's nuclear  
3 generation is located in the United States. Would that  
4 be a correct number to your understanding as of that  
5 time period?

6 A. The table shows world capacity, and I  
7 would agree that there is more capacity in the United  
8 States than in any other country, but not necessarily  
9 more generation.

10 Q. Yes. In France, a considerable  
11 amount of the world's nuclear generating capacity is in  
12 France, as we there, 16.5. Is that in your line with  
13 your understanding?

14 A. Well, I haven't seen the numbers  
15 expressed this way before, but certainly France has a  
16 major nuclear program.

17 Q. And Canada as we can see has,  
18 according to this document, about 4 per cent of the  
19 world's capacity; as of that date would that be a  
20 correct number?

21 A. I believe it would, yes.

22 Q. Can we turn to page C-7, and I want  
23 to discuss with you the difference between the PWRs,  
24 BWRs and the PHWRs.

25 The PWRs are the pressurized water

1 reactors?

2 A. Correct.

3 Q. The BWRs are the boiling water  
4 reactors?

5 A. Yes.

6 Q. And the PHWRs are the pressurized  
7 heavy water reactors, i.e., the CANDU reactors?

8 A. Yes.

9 Q. And we can see that as of this date,  
10 December 31, 1989, there were about 239 PWRs in the  
11 world, 88 BWRs and 27 PHWRs.

12 Would that be a good number as of about  
13 that date?

14 A. Well, I can't vouch for the exact  
15 accuracy of those numbers, but I would expect that they  
16 would be in that range, yes.

17 Q. Is it fair to say, and I gather this  
18 from your testimony, that the three types of reactors  
19 that are really vying for acceptability and customers  
20 are PWRs, BWRs and the CANDU reactor?

21 A. That's correct.

22 Q. And right now the game is wide open  
23 and it is very competitive to secure a portion of that  
24 market.

25 A. Yes. From my consultations and

1 visits with major vendors and world utilities, I would  
2 say that's correct, yes.

3 Q. I want to come back to that subject  
4 in some detail.

5 If you turn with me to page C-16 to 18.  
6 On those pages there is a presentation of the  
7 proportion that nuclear generation bears to total  
8 generation, electrical generation. For instance, in  
9 Canada you will see on table 12 about 15.6 per cent of  
10 electrical generation was by nuclear power reactors in  
11 1989; is that a fair statement?

12 A. Well, that's certainly what the table  
13 says. I am afraid I can't vouch for the exact nature  
14 of that number, but it's in the right order.

15 Q. And that would be a product of the  
16 fact that in Canada we have an abundance of hydraulic  
17 generation unlike most other developed countries.

18 A. That's correct.

19 Q. And on figure 3 we can see on page  
20 C-18 the growth in the share of nuclear power's  
21 proportion of world electricity generation. And again  
22 without getting into the numbers, is it fair to say  
23 that historically the share of generation by nuclear  
24 power has been increasing?

25 A. Yes.



1 Q. Now, I would like you to turn with me  
2 to tab G, and we are going to be looking at other  
3 international analyses of these numbers.

4 The ranking of nuclear reactor  
5 performance, which we see on table 1 of G-1, is  
6 something that utilities are very conscious of when  
7 they have nuclear generation; is that a fair statement?

8 A. Yes.

9 Q. And to some extent these load factors  
10 that we will be looking at can be misleading because  
11 some utilities use nuclear generation for what I  
12 understand is called load following; that is, they  
13 don't just run the reactors full out, but if the load  
14 falls off, then the reactor is moved down to an  
15 intermediate load mode; is that a fair statement?

16 A. The only country I am familiar with  
17 that practices that is France.

18 Q. We will look at some documents that I  
19 think shows that other countries do that.

20 But is it fair to say that Ontario Hydro  
21 has the capacity and has got the techniques to practice  
22 load following?

23 A. We can load follow down to about 55  
24 per cent power.

25 THE CHAIRMAN: I'm sorry, I didn't hear



1 that.

2 MR. PENN: We can load follow, that  
3 means, Mr. Chairman, we can reduce the output of the  
4 units from 100 per cent to 55 per cent power  
5 approximately without what we call poisoning-out the  
6 reactor through xenon poison. Although we do have  
7 means to override xenon in a period of 24 hours.

8 MR. HEINTZMAN: Q. We will look at some  
9 charts and whatnot that show using CANDU reactors down  
10 to 40 per cent capacity. I take it it is possible to  
11 do so?

12 MR. PENN: A. I think it is possible,  
13 yes.

14 Q. And has Ontario Hydro used their  
15 nuclear stations in that mode, that is not down to 40  
16 per cent but to load follow?

17 A. To my knowledge, and maybe Mr. Daly  
18 can help me, we have load followed with our Pickering  
19 units, I am not familiar that we have done it in the  
20 last year or two.

21 MR. DALY: A. We have not done a large  
22 amount of load following but we have done some from  
23 time to time.

24 The unit that we have used, Mr. Penn is  
25 correct, in the early years we used the Pickering units

1 primarily, in the last few years we have been using the  
2 Bruce "B" unit to manoeuvre and we have had occasions  
3 to take it down to 40, 50 per cent power at Bruce "B".

4 Q. The word manoeuvre is another word  
5 that is it used in your trade to be the same as load  
6 following.

7 A. Correct. And we may get into the  
8 differences later on, but in some cases you are talking  
9 of load following, where you exactly follow the system  
10 load on a sort of minute by minute basis. We also use  
11 the term manoeuvres for where we are doing it over a  
12 longer period of time.

13 But essentially, I think we could take  
14 both these to mean much the same type of thing.

15 Q. So that if we looked at the capacity  
16 records of those two units that you have referred to,  
17 we would be mislead if we just used the annual capacity  
18 factor because it might have had a larger capability  
19 which wasn't realized because of load following or  
20 manoeuvring?

21 A. That's correct, and for those reasons  
22 we track both capability factor and capacity factor.  
23 And the differences are generally small for us but  
24 there was a period of time at Bruce where, I think I  
25 mentioned in my direct evidence earlier this week, the

1 capability factor was up to 8 per cent higher than the  
2 capacity factor during the period of locked-in energy  
3 at Bruce.

4 Q. If we look at page G-1 of Exhibit  
5 526, we can see according to this document that as of  
6 June 1990 the generators that had the best performance  
7 are listed there, and included in No. 9 position, Point  
8 Lepreau, which is a CANDU 6 unit in New Brunswick; is  
9 that correct, Mr. Penn?

10 MR. PENN: A. Yes, it is.

11 Q. And in No. 10 spot, Embalse in  
12 Argentina which is also a CANDU 6 unit?

13 A. Yes, it is.

14 Q. And in No. 14 spot, Bruce 7, which is  
15 one of your units, and Bruce 5 in No. 17 spot?

16 A. Yes.

17 Q. And if we look over to page G-2.

18 A. One thing that I should comment on  
19 here, and I am not sure about this, Mr. Chairman, but a  
20 number of these units, particularly K-Kariwa in Japan  
21 and Tsuruga 2, I don't think have been operated too  
22 long.

23 Q. Exactly. They are units that have  
24 just come on, if we look at other charts; that's your  
25 understanding?

1 A. Yes.

2 Q. If you look at Table 2, page G-2, we  
3 seal that on a lifetime basis Point Lepreau is at the  
4 top of the list?

5 A. Yes.

6 Q. And Point Lepreau has been one of  
7 the - if not the - outstanding reactor in the world in  
8 terms of capacity factors, historically; is that a fair  
9 statement?

10 A. It has performed very well.

11 Q. And we can see the other units which  
12 are CANDU design: No. 4, Bruce 5; No. 9, Bruce 7; Nos.  
13 12 and 13, Pickering 8 and Bruce 7; No. 15, Pickering  
14 6, and No. 17, Bruce of 6.

15 So that the CANDU reactors have been  
16 occupying a very high rank in terms of capacity factors  
17 in the World Olympic Games of nuclear reactors?

18 A. Yes.

19 Q. Those are reactors over 150 megawatts  
20 electricity, we can see that at the top of table 2.

21 If we look at the units having over 500  
22 megawatts electricity, again excluding some of the  
23 eastern European countries, we can see that out of the  
24 top 12 reactors listed, seven of them are CANDU  
25 reactors: Point Lepreau at the top; Bruce 5 at No. 3;

1 6, 7, 8 being Pickering 7, Pickering 8, Bruce 7;  
2 Pickering 6 at No. 10 and Bruce 6 at No. 12.

3 That's what that chart shows. That would  
4 be reflective of your understanding?

5 A. CANDU lifetime performance is good,  
6 and as Mr. Daly mentioned in his evidence in chief, the  
7 "B" stations on Ontario Hydro's system have excellent  
8 performance.

9 Q. Yes. And if we looked to table 4 and  
10 5 on page G-4, of Exhibit 526, we can see the kind of  
11 statistics that you have reflected in your Exhibit 519  
12 showing, particularly in table 5 when we look to  
13 lifetime factors, that the PHWRs, the CANDU units are  
14 the top ranked design in the world in terms of lifetime  
15 capacity factors.

16 A. I believe that's consistent with Mr.  
17 Daly's evidence. I don't know whether the numbers are  
18 exactly the same as ours.

19 MR. DALY: A. The numbers won't be  
20 exactly the same because this is on a year ending June  
21 30th basis and all our figures were on an annual basis,  
22 but they are generally consistent.

23 Q. I want to look to what I seem to be  
24 able to find as the most recent analysis of this. I  
25 have a handout, if Ms. Findlay can assist.



1 THE CHAIRMAN: Give that an Exhibit No,  
2 Mr. Heintzman?

3 MR. HEINTZMAN: Yes, please, Mr.  
4 Chairman.

5 THE CHAIRMAN: 527, will it be?

6 THE REGISTRAR: 527, Mr. Chairman.

7 ---EXHIBIT NO. 527: Excerpt, Nuclear Engineering  
8 International, February 1992, Load  
factors to end Sept 1991.

9 MR. HEINTZMAN: Q. You will see, Mr.  
10 Penn and Mr. Daly particularly, that this is from  
11 February 1992, Nuclear Engineering International. Is  
12 that a recognized publication concerning this subject  
13 matter?

14 MR. PENN: A. Yes. It regularly reports  
15 on this matter.

16 Q. Perhaps we can first look to the  
17 second page, and just dealing with the annual figures,  
18 up to September 1991, the first is Point Lepreau, the  
19 second is Pickering 8, the third is Pickering 6, and  
20 the fourth is Bruce 6.

21 First, the four top units in the world  
22 according to this journal were CANDU units. Would that  
23 be a fair statement?

24 A. I believe it is, yes.

25 Q. And if we then go down to position



1 nine, Pickering 7. So that of the top nine, five of  
2 them were Canadian CANDU reactors?

3 A. Yes.

4 Q. And if we go down to position 18,  
5 Wolsong 1 is the CANDU reactor or the CANDU station in  
6 Korea; is that correct?

7 A. That's correct, yes.

8 Q. And then at position 20, Bruce 8, and  
9 then if we go down to position 26, Gentilly 2, that is  
10 a CANDU 6 reactor station in the Province of Quebec.  
11 [12:25 p.m.]

12 A. Correct.

13 Q. Position 36 Embalse in Argentina,  
14 again a CANDU 6 station; is that correct?

15 A. Yes.

16 Q. And you may just want to note these  
17 others, members of the panel and the Board. At  
18 position 58, Bruce 3; and if you go on to the  
19 right-hand column Bruce 5 at the position 100; Bruce 4  
20 at position 101; Pickering 5 at 108; Pickering 2 at  
21 117; Bruce 7 at position 140.

22 And going onto the next page, position  
23 218, Bruce 2; position 243, Pickering 1; position 297  
24 on the right-hand column Pickering 4; and then position  
25 335, Bruce 1; 339, Darlington 2; and 343, Pickering 3.

1                   And some of those latter units are either  
2           in their start-up phase or in a retubing mode. Would  
3           that be correct?

4                   A. Pickering 3 would be about to return  
5           to -- after retubing. I don't recall as of September  
6           1991, I don't know whether Mr. Daly can help me on  
7           whether Pickering Unit 4 was shut down for retubing or  
8           not.

9                   MR. DALY: A. Pickering Unit 3 completed  
10          retubing in August of '91 and the same month Unit 4 was  
11          taken down for retubing.

12                  Q. And Bruce 1 is shown at load factor  
13          of 22.7. What was its situation?

14                  A. Bruce 1 has experienced steam  
15          generator tube leaks and has been shut down for periods  
16          of time to repair those leaks.

17                  Q. Just while I am on that subject.  
18          Apropos of a question asked by Dr. Connell concerning  
19          the rotors at Darlington, transferring it to the steam  
20          generators at Bruce, would I be correct that that is a  
21          steam generation problem that could occur in any kind  
22          of a unit whether nuclear or fossil?

23                  MR. PENN: A. The nature of problems  
24          with steam generators depends upon its design. It  
25          depends upon the chemistry control of the feed water.

1 And of course it would depend upon the age of the steam  
2 generators. And so those issues that I have elaborated  
3 on are common issues with steam generators at large.  
4 We have actually had good experience until fairly  
5 recent times with our steam generators.

6 MR. DALY: A. I have really nothing to  
7 add. I am not familiar with fossil steam generators.

8 Q. And by your answer, Mr. Penn, do I  
9 understand that those factors could more or less apply  
10 to a fossil generation station as to a nuclear  
11 generation station depending on the design criteria of  
12 either?

13 MR. PENN: A. They certainly might.  
14 This is not an area on which I have expertise. So I  
15 really can't help you further, Mr. Heintzman.

16 Q. Right. If we look at that third page  
17 of Exhibit 527, you will see the tracking of  
18 performance which you have basically lifted or put into  
19 your Exhibit 519 on one of the pages of your exhibit,  
20 as I understand it.

21 MR. DALY: A. Not completely. I believe  
22 this is reactor is over 150 megawatts, and the exhibit  
23 that we provided was for reactors over 500 megawatts  
24 only. Also these statistics are to the end of  
25 September, a year to the end of September. Our

1 statistics were to the end of the year. So there are  
2 some differences.

3 Q. But basically tracking the same kind  
4 of thing.

5 A. In general they are the same, yes.

6 Q. If we go back to the first page of  
7 Exhibit 527, we see the country averages to the end of  
8 September 1991 and Canada at 72.8 annual load factor  
9 and 74.8 lifetime load factor. This is coming from  
10 this journal. I take it you would accept that number  
11 as being a fair number?

12 A. I haven't any reason to doubt them.  
13 They are certainly in the right ballpark.

14 Q. And we can see up in the top  
15 right-hand corner again the kind of comparison of the  
16 PWRs, BWRs and PHWRs being the CANDU reactors that,  
17 particularly in the bottom chart, show that the PHWRs  
18 on a cumulative load factor are significantly above the  
19 PWRs and BWRs?

20 A. I think those figures are generally  
21 similar to the figures I presented, yes.

22 Q. And down on the bottom right-hand  
23 corner again the top ten performers for lifetime load  
24 shows that the top four are as we have seen Point  
25 Lepreau -- sorry, then we have one from Germany and

1 then Pickering 7 and Bruce 5.

2 MR. PENN: A. That's correct, yes.

3 MR. DALY: A. Correct.

4 Q. And then Pickering 8 as the ninth  
5 unit.

6 For the assistance of the Board, Mr.  
7 Penn, I would like to, if I could, try to ensure that  
8 the Board understands the difference between a CANDU  
9 reactor and a PWR and a BWR, and I have prepared a  
10 document which says it in my language and therefore I  
11 would ask you to help me through it so the Board  
12 understands the difference between a CANDU reactor and  
13 a PWR and a BWR and I have would ask Ms. Findlay to  
14 distribute this document.

15 THE CHAIRMAN: I suppose we should give  
16 this document an exhibit number.

17 MR. HEINTZMAN: If it could, yes.

18 THE REGISTRAR: No. 528.

19 ---EXHIBIT NO. 528: Document entitled Comparison of  
20 CANDU Reactor, Pressurized Water Reactor  
(PWR) and Boiling Water Reactor (BWR).

21 MR. HEINTZMAN: Q. You will see what I  
22 have here are two pages of verbal description and then  
23 three diagrams to help us understand them and then  
24 three pictures of various aspects of the CANDU reactor  
25 to help us through the exercise.



1                   If we can look at the third page, and you  
2                   have covered this in description in your evidence in  
3                   chief, Mr. Penn, so I don't want to go over it more  
4                   than I have to just to bring out the differences.

5                   So what I have attempted to show or what  
6                   I have got picture of on the third page of Exhibit 528  
7                   is a CANDU reactor; and by looking at it, you can see  
8                   that it is similar to what we have in the DSP or indeed  
9                   in your Exhibit 519?

10                  MR. PENN: A. It is my view that this  
11                  design is typical of the CANDU 6 design.

12                  Q. Yes.

13                  A. Where the steam generators and  
14                  reactor of course are all within the pressurized  
15                  containment.

16                  Q. Yes. So perhaps we can just compare  
17                  it to your --

18                  A. My colleague Mr. King has just  
19                  pointed out to me that this is a Pickering design  
20                  because its shows, Mr. Chairman, the dump tank that Mr.  
21                  King referred to for shut-down purposes in his evidence  
22                  on safety. So it's of the Pickering CANDU 6 variety.

23                  Q. So if we can follow the language on  
24                  the first page, as you have told us, and if I could  
25                  just read it and you can correct me if I am wrong, so



1 that we can then compare it to the PWRs and the BWRs.

2 Looking at the diagram, you will see the  
3 little "f" with the arrow on it. In the CANDU  
4 reactors, we have "Horizontal pressure tubes..." is  
5 that correct?

6 A. Yes.

7 Q. And continuing. "...in the reactor  
8 core contain short natural uranium fuel bundles...."  
9 which we have one in exhibit.

10 "Heavy water coolant flows through the  
11 pressure tubes, and the nuclear fission  
12 in the bundles heats the heavy water  
13 coolant. The pressure tubes are inside  
14 calandria tubes which are in turn  
15 surrounded by the heavy water moderator  
16 which is contained in a tank-like  
17 structure ('the calandria'). The whole  
18 assemblage of tubes and tanks is the  
19 'reactor core'."

20 I think calandria has one L and not two.

21 A. I was about to correct you.

22 Q. The fission is controlled by control  
23 rods (C), which you will see shown in the diagram going  
24 down through the reactor core. The heated heavy water  
25 in the pressure tubes travels under pressure to: and

1       you will see up to the steam generators marked with A  
2       on each side. Is that a fair description of the CANDU  
3       reactor?

4                   A. Yes, I think it parallels my  
5       description of it in my introductory evidence.

6                   Q. Yes. And I have included this  
7       description under the heading "Primary Circuit" because  
8       as I understand it, the CANDU reactor has a primary  
9       circuit and a secondary circuit which is a similar  
10      feature to the PWR and distinguishes those two from the  
11      boiling water reactor?

12                  A. That's correct.

13                  Q. And the heated heavy water in the  
14      primary circuit then goes to A, the steam generator,  
15      where the heated heavy water transfers its heat to the  
16      light water in the secondary circuit, and we can see  
17      that that passes off out of the top of the steam  
18      generator as steam.

19                  A. That's correct.

20                  Q. I haven't included here the remaining  
21      portion of the technology which is on your exhibit  
22      which would be common to the other reactors.

23                  A. That's correct.

24                  Q. And then we see --

25                  A. Well, the other light water reactors

1        anyway.

2                    Q.    The other light water reactors,  
3        right.

4                    And then we can see the heavy water at  
5        the bottom of the steam generators passing back through  
6        pumps B back into the reactor core?

7                    A.    Yes.

8                    Q.    And if you look at the last two pages  
9        taken from Exhibit 185, Dr. Hare's report, we can  
10       see -- and I think the members of the Board have been  
11       to see the face of the reactor core showing the  
12       pressure tubes to which I have referred.

13                   A.    I'm sorry, were you asking a  
14       question?

15                   Q.    We can see the pressure tubes on the  
16       faces of the reactors.

17                   A.    Yes, I can see it on the last but one  
18       page, figure 1-7(a). And with the feeders coming off  
19       the end of them which would then go to the headers that  
20       I mentioned in my evidence.

21                   Q.    Yes. And then the secondary  
22       circuit -- and this was prepared before your evidence  
23       so it is somewhat duplicative, but I want to make sure  
24       we understand what we are doing before we come to the  
25       PWRs and BWRs. The secondary circuit has the light

1 water being converted into steam as we have discussed?

2 A. Correct.

3 Q. And the reactor is contained in the  
4 building D which in the CANDU 6 is a fortified  
5 structure if I can call it that; whereas in the Ontario  
6 Hydro designs, it's of a less fortified structure and  
7 uses a vacuum building technique to deal with build-ups  
8 of pressure within the reactor building.

9 A. Well, they are both fortified  
10 structures. This design is a pressurized containment  
11 whereas the containments in Hydro plants in existence  
12 today have negative pressure, but are capable, of  
13 course, of high pressure in the event of an accident.

14 Q. But the real distinction between the  
15 CANDU units that Ontario Hydro has built and a CANDU 6  
16 is really that feature, the structure of the building  
17 as opposed to using a vacuum system?

18 A. Correct.

19 Q. Otherwise the CANDU 6 technology and  
20 the Ontario Hydro reactor are to all purposes the same  
21 or practically similar?

22 A. They are very similar, yes.

23 Q. And then I have noted at the bottom  
24 of page one, the two shut-down systems that you mention  
25 in your evidence which exist in the Ontario Hydro units

1 other than I believe some of the earlier Pickering  
2 units?

3 A. Pickering "A" units do not have  
4 liquid neutron absorber injection; they have dump  
5 tanks.

6 Q. Now what I would like to do is  
7 compare that not in undue length to the pressurized  
8 water reactor. And the distinguishing feature of the  
9 pressurized water reactor, as I understand, is that  
10 there is a pressure vessel inside the reactor building,  
11 which is a single thick-walled vessel, as opposed to  
12 using tubes in the CANDU system, which contains a  
13 reactor core and contains the fuel rods.

14 The fission occurs in enriched uranium  
15 fuel rods as opposed to the CANDU units where they are  
16 of natural uranium; that the fuel rods are many feet  
17 long, as I understand it, in the PWR; and the fission  
18 in the fuel rods heats the coolant which is light water  
19 in the pressurized water reactor. Am I correct so far,  
20 to your understanding?

21 A. You are largely correct.

22 Q. Please correct me --

23 A. They are really fuel assemblers  
24 because as you mentioned here they are very long. They  
25 are the full length of the reactor as opposed to 24



1 inches long.

2 Q. So you would use the word  
3 "assemblages" rather than rods?

4 A. Assemblies.

5 Q. Assemblies, yes.

6 A. Fuel assemblies.

7 Q. Yes. And it heats the light water.

8 And in this case in the PWR because we are inside a  
9 single pressure vessel, the next sentence says that the  
10 light water acts both as a coolant and as moderator.

11 A. That's correct.

12 Q. So that the coolant and moderator are  
13 in the same vessel whereas in the CANDU the coolant is  
14 in the pressure tubes and the moderator is in the  
15 calandria vessel?

16 A. Correct.

17 Q. And separated.

18 A. In a pressurized water reactor the  
19 coolant and moderator are one and the same thing.

20 Q. Right. And the rate of fission is  
21 controlled by the control rods which would be a common  
22 feature to all three of the units that we will be  
23 looking at?

24 A. Yes, it would. PWR assemblers and  
25 PWR fuel assemblers also have cruciform control rods



1 within them.

2 Q. Yes.

3 A. Whereas the fuel in CANDU does not  
4 have control rods within the fuel. They are separated.

5 Q. Right. So that's a distinction that  
6 I have not noted here but you have drawn to our  
7 attention.

8 And then I continue. The hot pressurized  
9 water then travels to the steam generator, as shown in  
10 A on the third page of Exhibit 528, so that feature is  
11 the same as the CANDU; namely, the flowing of the  
12 coolant from the reactor process to a steam generator?  
13 [12:45 p.m.]

14 A. The principle is the same in that  
15 regard.

16 Q. And the steam generating process is  
17 similar to the CANDU process, and there is a secondary  
18 circuit of light water as in the CANDU process?

19 A. Yes. The piping arrangement is  
20 different but the principle is the same.

21 Q. So, as we look at the bottom of the  
22 third page, we have the primary circuit revolving out  
23 of the pressurized vessel into the steam generator in  
24 the same fashion as we do in the CANDU reactor on the  
25 top of the page, circulating back between the reactor

1 core and the steam generator?

2 A. In principle we do. Of course in a  
3 CANDU reactor we have feeders from each of the  
4 horizontal channels and in this concept we have the  
5 main primary heat transport piping from a particular  
6 location in the reactor vessel as shown on the diagram.

7 Q. Yes. In the PWR I have noted under  
8 paragraph 2 that there is a single shutdown system  
9 using shutdown rods; is that correct?

10 A. The pressurized water reactor system  
11 has a single shutdown system which is assisted by a  
12 boron injection system once that shutdown system has  
13 operated.

14 Q. Unlike the CANDU which has separately  
15 operated shutdown systems as described on the first  
16 page?

17 A. Correct. The pressurized water  
18 reactor does not have independent separate shutdown  
19 systems except for the United Kingdom Sizewell B  
20 design.

21 Q. And to that extent, the PWR shutdown  
22 system is more akin to the Pickering "A" units which  
23 have the single system?

24 A. In principle, yes, but not in  
25 physical characteristics.

1 Q. Yes. And then finally, the BWR,  
2 which is shown on the fourth page, and here we have a  
3 pressure vessel containing light water and the reactor  
4 core in the centre of the reactor. The principle here  
5 is to convert the light water directly into steam so  
6 that one does not go through both a primary and  
7 secondary circuit?

8 A. Correct.

9 Q. And that we can see in the diagram  
10 occurring by the steam coming off the top of the  
11 reactor and passing out through the right-hand side of  
12 the top of the reactor?

13 A. That's why it's called a boiling  
14 water reactor in a single vessel without steam  
15 generator.

16 Q. So the water is boiled right in the  
17 vessel itself?

18 A. Yes.

19 Q. Now, with that background, I would  
20 like to have you comment upon the following advantages  
21 of the CANDU system.

22 First of all, one of the major advantages  
23 of the CANDU system is that you don't have to shut down  
24 the unit in order to refuel, you can refuel it  
25 on-power?

1 A. We believe that's an advantage, yes.

2 Q. And. Whereas in the PWR and the BWR,  
3 because the fuel is in the vessel in the centre of the  
4 reactor, you have to stop the reactor in order to take  
5 out the fuel and put in new fuel?

6 A. Yes, you do. But I think we should  
7 qualify this by saying that in the past that process of  
8 refueling was a critical path issue in the capacity  
9 factor of light water reactors.

10 However, in the evolutionary designs that  
11 I described yesterday, where new fuel assemblies with  
12 much higher burn ups have been designed, it is no  
13 longer a critical path issue in the annual outage of  
14 maintaining light water reactors.

15 So the advantage therefore that CANDUs  
16 had is now reduced somewhat.

17 Q. By that do you mean the speed with  
18 which one can take the used fuel out of a PWR or BWR  
19 and replace it is diminishing, or you can do it faster?

20 A. It's not necessarily the speed. It's  
21 the time between the periods when it is necessary to  
22 shut down light water reactors in order to refuel. Now  
23 they have longer burn up and the time is longer  
24 inbetween refueling.

25 Q. So that the advantage of CANDU, its

1 continuous operation is diminishing because of the  
2 longer times that you can have the fuel in the PWR or  
3 BWR; is that what you are saying?

4 A. Well, it's a move in that direction.  
5 As yet these evolutionary plants are not in operation,  
6 so we don't have the benefit of their performance, but  
7 in theory it's my judgment that the refueling of light  
8 water reactors is not on the critical path to the  
9 extent it used to be.

10 Q. And is it fair to say that the  
11 development of light water reactors and other reactors  
12 is going through a considerable development process at  
13 this very time?

14 A. It's true to say that there are  
15 considerable efforts in the world to simplify the  
16 designs, to improve their safety and particularly  
17 reduce the period of construction, just in the same way  
18 that Ontario Hydro spent considerable effort in  
19 studying methods to reduce the schedule and costs of  
20 its plants as well. There has been that move for quite  
21 a number of years.

22 Q. Now, the second advantage of the  
23 CANDU system, I think we have already commented on  
24 that, is the fact that the units other the Pickering  
25 units have a dual shutdown mechanism.



1                   Would you consider that to be an  
2    advantage?

3                   A.   Yes.

4                   Q.   The third advantage as I understand  
5    it is the fact that the CANDU reactor uses natural  
6    uranium, and I understand that an enrichment plant --  
7    if you are going to have enriched uranium which you  
8    need, as I understand it, for a PWR or BWR; am I  
9    correct?

10                  A.   You need a method of enriching  
11    uranium, yes.

12                  Q.   And that the construction of an  
13    enrichment plant is a very expensive proposition,  
14    whereas the construction of a plant to produce heavy  
15    water is a much less expensive and a simpler  
16    technology.

17                  A.   I believe you are right, but I don't  
18    have in my mind the capital cost of a centrifuge or  
19    diffusion plant as opposed to a heavy water plant.

20                  It's certainly true that the cost of  
21    diffusion plants is very much higher, but I am not  
22    certain about centrifuge.

23                  Q.   I don't think we have to turn it up  
24    right now, but I noted in Dr. Hare's report, Exhibit  
25    185, and I will give you the reference, I-103, it is



1       stated: Heavy water separation technology is however  
2       simpler than the technology of uranium enrichment, as  
3       being one of the reasons why going this route rather  
4       than the enriched uranium route is an advantage for a  
5       country such as Canada. That's I-103 of Exhibit 185.

6               A. While I would agree with that  
7       statement, I was trying to comment on the cost of  
8       building a heavy water plant and an enrichment plant  
9       which is what I thought you were asking.

10              Q. I was.

11              A. Of course they depend upon the size  
12       and production capacity and all the rest of it.

13              Q. It's my understanding that most  
14       countries in the world that have PWRs or BWRs purchase  
15       their enriched uranium from one of a very few countries  
16       that have uranium enrichment plants; is that correct?

17              A. That's correct. There are about five  
18       countries that have enrichment plants.

19              Q. So that if Canada was to purchase  
20       enriched uranium, it would have to, unless it were to  
21       build its own enrichment plant, purchase that from such  
22       a country?

23              A. Yes.

24              Q. Whereas by using a CANDU reactor you  
25       have the ability at lesser expense, I understand, but

1 certainly now we have such technology here in Canada to  
2 purchase the heavy water from our own indigenous  
3 source?

4 A. Yes. The whole reason why Canada  
5 adopted the natural uranium heavy water system had to  
6 the indigenous resources of Canada with uranium and of  
7 course of the technology developed in the 1940s where  
8 Canada concentrated on this type of technology.

9 Q. So you would consider that to be an  
10 advantage, the fact that we can use natural uranium  
11 which we have here in abundance and heavy water?

12 A. I think it is a natural evolution  
13 which has been beneficial to this country.

14 DR. CONNELL: Mr. Heintzman, could I just  
15 ask.

16 I understand it's also true that CANDU  
17 can be adapted to a Thorium fuel cycle; is that  
18 correct?

19 MR. PENN: Yes, it can be adapted to a  
20 very large number of different fuel cycles, and that we  
21 at Hydro -- in fact, I led a section that reviewed  
22 slightly enriched uranium. It looked at mixed oxide,  
23 that is the combination of plutonium and uranium oxide;  
24 it looked at the mixed oxides of Thorium and plutonium  
25 and Thorium and uranium.

1                   And yes, it's quite true that the CANDU  
2 reactor could operate on any of those cycles. But it's  
3 also true that given the cost of uranium, and this has  
4 always been the case, that it is much cheaper to use  
5 the natural uranium cycle than any other. And in fact,  
6 the next cheapest is the slightly enriched uranium  
7 cycle. If the spot price of uranium had exceeded \$30  
8 U.S. a pound, then we may have adopted it.

9                   But the price of uranium has actually  
10 dropped in the last 10 years to between \$5 and \$10 a  
11 pound of U308.

12                  DR. CONNELL: Thank you.

13                  MR. HEINTZMAN: Q. And a fourth factor  
14 which I understand is considered to be an advantage is  
15 that because of the design of a CANDU and the existence  
16 of the coolant in the moderator, in the large  
17 containment that it is, and the systems built into it,  
18 that the probability of what is known as a melt down  
19 occurring is very improbable; would that be a fair  
20 statement?

21                  MR. PENN: A. There is much reduced  
22 risk, and I would like to invite Mr. King, if he would  
23 like to comment a little further on that matter.

24                  Q. Well, I have a document written by  
25 Mr. King that I was going to ask him to comment or to

1 identify. Perhaps that can be handed out.

2 A paper entitled CANDU Safety Under  
3 Severe Accidents: An Overview, you are one of the  
4 co-authors of this paper are you, sir?

5 MR. KING: Yes, I am.

6 MR. HEINTZMAN: If that could be marked  
7 as the next exhibit.

8 THE REGISTRAR: No. 529.

9 ---EXHIBIT NO. 529: CANDU Safety Under Severe  
10 Accidents: An Overview.

11 MS. HARVIE: Mr. Chairman, I would like  
12 to bring to your attention and that of counsel for AECL  
13 that it has been past practice in this hearing to  
14 provide the proponent and other parties with documents  
15 that are going to be put to the witnesses previous to  
16 their cross-examination. It is just a matter of  
17 courtesy and it certainly may even assist your  
18 cross-examination if the witnesses have had an  
19 opportunity to familiarize themselves with the  
20 materials beforehand.

21 MR. HEINTZMAN: Certainly if my friend  
22 would like to know what documents I intend to refer to,  
23 I would be delighted to help her out.

24 MS. HARVIE: Thank you. Perhaps you can  
25 distribute those over the lunch hour.

1 MR. HEINTZMAN: Certainly.

2 THE CHAIRMAN: Perhaps then we can take  
3 the lunch break at this time and we will be back at  
4 2:30.

5 THE REGISTRAR: Please come to order.

6 This hearing will adjourn until 2:30.

7 ---Luncheon recess at 1:00 p.m.

8 ---On resuming at 2:35 p.m.

9 THE REGISTRAR: Please come to order.

10 This hearing is again in session.

11 MR. GREENSPOON: Mr. Chairman, I have  
12 just filed with the Registrar a document entitled  
13 Environmental Impacts of Elliot Lake Mill Tailings. If  
14 that could be given a number.

15 THE CHAIRMAN: Will you give that an  
16 exhibit number, please.

17 THE REGISTRAR: 530.

18 ---EXHIBIT NO. 530: Document entitled Environmental  
19 Impacts of Elliot Lake Mill Tailings.

20 THE CHAIRMAN: Mr. Heintzman.

21 MR. HEINTZMAN: Thank you, Mr. Chairman.

22 Q. Mr. King, we were just about to look  
23 at Exhibit 529. Is that a paper which you co-authored?

24 MR. KING: A. Yes, I was one of the  
25 authors.



1 Q. And it addresses the issue of CANDU  
2 safety under severe accidents?

3 A. Yes.

4 Q. And as I understand the thrust of the  
5 report, it is addressing the issue of what core damage  
6 might occur if there was a severe incident in a CANDU  
7 reactor?

8 A. That's generally correct, yes.

9 Q. And you say at the bottom of page 122  
10 where you start this paper:

11 "A severe accident is defined as one  
12 in which the fuel heat is not removed by  
13 the coolant in the primary heat transport  
14 system. In most other reactor designs,  
15 this is equivalent to a core melt, and  
16 indeed severe core damage (defined as  
17 loss of core structural integrity) is one  
18 end of the spectrum in CANDU. However,  
19 the inherent characteristics of CANDU  
20 provide a broad spectrum of scenarios  
21 where even if primary and emergency  
22 cooling are lost, the fuel does not melt.  
23 This results both from inherent design  
24 characteristics and the Canadian  
25 licensing approach."



1                   That's the thrust of the article?

2                   A. Well, this paragraph you just read is  
3 accurate.

4                   Q. Right. And in the abstract at the  
5 beginning, just so we don't have to review the report  
6 in more detail than is necessary, as I understand what  
7 is being said here, starting in the second sentence  
8 that there is about four factors that lead to this  
9 result. Starting with the second sentence, you say or  
10 the abstract paraphrases you as saying the pressure  
11 tube concept allows the separate low pressure heavy  
12 water moderator to act as a back-up heat sink even if  
13 there is no water in the fuel channel.

14                  So that's, I take it, one of the points  
15 that the presentation makes?

16                  A. Yes.

17                  Q. And then the next point:

18                         "Should this also fail, the calandria  
19 shell itself can contain the debris, with  
20 heat being transferred to the  
21 water-filled shield tank around the  
22 core."

23                  That's the second point that is drawn out  
24 of this paper in the abstract?

25                  A. Yes. We are now into an area of,

1 from a CANDU point of view, a non-design basis  
2 accident.

3 THE CHAIRMAN: A non...?

4 MR. KING: A non-design basis accident.

5 Because they have assumed here that the  
6 moderator as a heat sink has also failed.

7 MR. HEINTZMAN: Q. So the next stage is  
8 what happens then. And this is summarizing your  
9 conclusions as being that the calandria shell itself  
10 can contain the debris with heat being transferred to  
11 the water filled shield tank around the core?

12 MR. KING: A. The paper refers to some  
13 analyses performed at AECL and by Professor Rogers at  
14 Carleton University which contained analysis to that  
15 effect. The AECL analysis was to do with the CANDU 6  
16 reactor.

17 Q. Then the third point drawn from your  
18 report is:

19 "Should the severe core damage  
20 sequence progress further, the shield  
21 tank and the concrete reactor vault  
22 significantly delay the challenge to  
23 containment."

24 Is that a correct derivation?

25 A. That's a further summary of the

1 analysis I had just referred to.

2 Q. And then the fourth point"

3 "Furthermore, should core melt lead to  
4 containment overpressure, the containment  
5 behaviour is such that leaks through the  
6 concrete containment wall reduce the  
7 possibility of catastrophic structural  
8 failure."

9 A. I believe what is being referred to  
10 here, which the paper discusses in more detail, is some  
11 work done at the University of Alberta which shows that  
12 concrete containments, if you over-pressurize them,  
13 will tend to crack and leak rather than fail in a  
14 catastrophic manner.

15 Q. And then there are various references  
16 to licensing criteria and probabilistic safety  
17 assessments. I take it those safety assessments would  
18 include -- well, it refers to them, the ones being done  
19 in the Darlington station. Those would be assessments  
20 that you or your department was involved in?

21 A. The one on the Darlington station,  
22 yes.

23 Q. And the article then concludes,  
24 without going through it in detail, or the paper on  
25 page 145 with the inherent characteristics of the CANDU

1 reactor which leads to the conclusion that you refer to  
2 at the beginning of the article; is that correct?

3 A. You are referring to the first three  
4 dashed points here or...

5 Q. Yes. And generally the conclusions  
6 in paragraph 7 are the conclusions that can be looked  
7 to in support or in the result of what you described at  
8 the beginning of your article as to why the CANDU is or  
9 has a design proclivity against meltdown and the other  
10 problems addressed in the paper?

11 A. Yes. Well, the conclusion of the  
12 paper is a summary of the paper.

13 Q. Yes. And would you describe these as  
14 advantages of the CANDU system?

15 A. With respect to the accident scenario  
16 loss of coolant accident and a loss of the emergency  
17 coolant injection system, having a moderator in the  
18 configuration that it is in a CANDU is an advantage.

19 Q. And Mr. Penn, if we could just go  
20 back to Exhibit 528, which is my little comparison of  
21 the BWR. And BWR, there is one diagram that I didn't  
22 look at and that was the fueling machine on the third  
23 last page.

24 And I am sure everybody understands how  
25 this works but I would just like to have it described

1 for the record. As I understand it, this machine which  
2 we see there represented can inject the fuel bundles  
3 into the face of the reactor through the nozzle and  
4 from the revolving apparatus at the back of it.

5 MR. PENN: A. Yes, that's basically  
6 correct. You can see the fueling machine suspended  
7 from the bridge which allows traversing the reactor  
8 core to visit each channel pressure tube with the  
9 fueling machine.

10 Q. So by going sideways or up or down  
11 you can reach each and every pressure tube?

12 A. Yes.

13 Q. And as I understand it another  
14 advantage of the machine is that you can have one on  
15 the other end to take fuel out at the same time fuel is  
16 being put in, so you can have one machine on one end  
17 and one machine on the other end?

18 A. That's correct.

19 Q. Now I have handed to you a report,  
20 and I trust that the Panel members have a copy of it,  
21 issued by an organization entitled UNIPEDE which I  
22 understand to stand for the Union Internationale des  
23 Producteurs et Distributeurs d'Energie Electrique or,  
24 in English, the International Union of Producers and  
25 Distributors of Electrical Energy.



1 May this be marked as an exhibit, Mr.

2 Chairman?

3 THE REGISTRAR: That would be number 531

4 Mr. Chairman.

5 THE CHAIRMAN: Thank you.

6 ---EXHIBIT NO. 531: Document produced by UNIPEDE  
entitled Electricity generating cost.  
7 Evaluation made in 1990 for plant to be  
8 commissioned in 2000.

9 MR. HEINTZMAN: Q. You will see from the  
10 bottom of the first page that one of the participants  
11 in this group of experts that prepared this study  
12 entitled Electricity generating cost. Evaluation made  
13 in 1990 for plant to be commissioned in 2000 was Mr.  
14 Meehan of Ontario Hydro.

15 I guess I should ask you, Mr. Penn. Are  
16 you familiar with this report?

17 MR. PENN: A. I am not quite sure. I  
18 visited with Georges Moynet who is the primary author  
19 and chairman of UNIPEDE in January of this year and I  
20 did discuss this sort of subject with him, but I am not  
21 sure since I haven't had a chance to read it totally.  
22 But I am familiar with the subject.

23 Q. What I would like to do is review it  
24 with you and after you have had a chance to look at it  
25 over the weekend if you have anything further to add, I

1 would like to do that on Monday.

2 A. I would be pleased to do that.

3 THE CHAIRMAN: Let's confirm one thing.

4 Do you confirm that Mr. Meehan is one of the authors of  
5 this report?

6 A. Yes, I do, sir.

7 Q. And Mr. Meehan is the same Mr. Meehan  
8 who was a member of the Fossil Panel in this hearing;  
9 is that correct?

10 [2:45 p.m.]

11 A. Correct, yes.

12 Q. And he was scheduled to be one of the  
13 persons on this panel, was he not?

14 A. Well, at one time his name was  
15 brought up for consideration, but I don't think I would  
16 describe it as scheduled.

17 Q. We received a witness statement  
18 indicating that he was going to be one of the members  
19 this panel.

20 A. Fine.

21 Q. That was enough scheduling for my  
22 purposes, anyway.

23 And Mr. Moynet is the same Georges Moynet  
24 who was one of the participants in the Ontario Nuclear  
25 Cost Inquiry?

1 A. Yes, he is.

2 Q. And he is an employee of Electricite  
3 du France?

4 A. Yes.

5 Q. And this is, so far as I have been  
6 able to find, one of the most recent, if not the most  
7 recent authoritative study of the comparative cost of  
8 generating electricity including nuclear generation?

9 A. Yes. UNIPEDE is a well-known world  
10 organization, charged with this work.

11 Q. And Ontario Hydro is a member of  
12 UNIPEDE, is it not?

13 A. I am not sure that we are an official  
14 member or an invited member. But Ontario Hydro does  
15 provide information to UNIPEDE and has done so for a  
16 number of years.

17 Q. As I understand it, UNIPEDE  
18 originated as European organization studying the sort  
19 of matters that we see in this paper?

20 A. Yes, as part of the OECD community  
21 group.

22 Q. And the individuals who participated  
23 in this study, I don't know whether you can confirm,  
24 but certainly Mr. Moynet would be a renowned authority  
25 on the sort after matters addressed in this report,

1 would he not?

2 A. Georges Moynet has been chairman of  
3 the group, in my knowledge, for ten years.

4 Q. And if we turn to - I think the  
5 document can be to some extent taken as read - but if  
6 we look to the abstract, and just reading the first two  
7 paragraphs and the first sentence of the third  
8 paragraph:

9 This paper gives the main results of  
10 the work carried out in 1990 for  
11 calculating the generation costs of base  
12 load electricity from nuclear power  
13 stations and fossil fueled thermal power  
14 stations expected to be commissioned at  
15 the end of the century. Calculations  
16 were carried out by a method developed by  
17 this group which is now in common use and  
18 employee a maximum number of common  
19 assumptions, including scenarios for fuel  
20 prices so as to obtain valid comparison  
21 between countries.

22 The main conclusions are as follows:  
23 Nuclear stations which are constructed in  
24 a well developed and adequate industrial  
25 scenario are expected to be the most

1 competitive compared with coal-fired  
2 stations and natural gas-fired  
3 combined-cycle stations for base load  
4 generations.

5 In countries where nuclear --  
6 That's the second sentence. Stopping  
7 right there.

8 That is the conclusion of this report,  
9 that for base load nuclear stations are expected to be  
10 the most competitive.

11 A. I think I would have to qualify it by  
12 saying most competitive within the major industrial  
13 countries in Europe. I'm not sure that United States  
14 is a members of UNIPED, but certainly the major  
15 countries in Europe are represented.

16 Q. And Canada?

17 A. And Canada.

18 Q. And if we turn then to page, I think  
19 we can take the --

20 A. I might say Japan also. I forgot,  
21 Japan is also in there.

22 Q. If we turn to page 6 under heading  
23 3.1, Nuclear Plant, the documents says:

24 This is plant of the PWR, BWR or  
25 CANDU type with differences arising in



1 the unit size (from 900 to 1,400  
2 megawatts) and in the site conditions  
3 (one or more units per site cooling  
4 arrangements). It should be noted that  
5 all countries included a provision for  
6 decommissioning of nuclear plant in their  
7 capital costs. In addition, nuclear fuel  
8 cycle costs for all countries include all  
9 costs associated with both the front end  
10 and the back end of the nuclear fuel  
11 cycle.

12 And then if you would turn with me to  
13 page 9, the first figure sets out the investment costs  
14 of the nuclear stations, coal stations and natural gas  
15 stations shown therein, and you will notice the figure  
16 for Canada in each case is a relatively low - except  
17 for natural gas - number. Would you agree with my  
18 statement to that effect?

19 A. That's what the diagram shows.

20 Q. And would you be able to confirm from  
21 Mr. Meehan that he provided the input into this report  
22 and that he was satisfied with the report and its  
23 conclusions?

24 A. I can certainly consult with him,  
25 yes.

1 Q. Thank you.

2 I don't know if that needs an undertaking  
3 number or I can just take it as such.

4 THE CHAIRMAN: It's up to you.

5 MR. HEINTZMAN: I am content to have it  
6 given in due course.

7 THE REGISTRAR: Do we need a number?

8 THE CHAIRMAN: All right.

9 THE REGISTRAR: 532.

10 THE CHAIRMAN: 532 will be the  
11 undertaking number then.

12 ---UNDERTAKING NO. 532.1: Ontario Hydro undertakes to  
13 confirm from Mr. Meehan that he provided  
14 the input the report and that he was  
satisfied with the report and its  
conclusions.

15 MR. HEINTZMAN: Yes.

16 Q. If we turn then to figure 2 on page  
17 11. This figure gives us generating costs now  
18 including the investment costs in black, the operating  
19 and maintenance costs in white, and fuel costs in gray.  
20 And again, we can see that for nuclear and coal  
21 stations, Canada ranks in the case of nuclear the  
22 lowest, and in the case of coal stations lowest but one  
23 to the Netherlands. That's what this chart would show.

24 MR. PENN: A. Correct. If I may point ,  
25 out --

1 THE CHAIRMAN: I'm sorry, am I looking at  
2 the right page? I am on page 9. Is that the right  
3 page? Page 11?

4 MR. HEINTZMAN: I think we went past  
5 figure 1.

6 THE CHAIRMAN: I'm sorry, all right.

7 MR. HEINTZMAN: We looked at figure 1,  
8 Mr. Chairman. Now we are on figure 2. Figure 1 shows  
9 the just the investment cost, figure 2 shows investment  
10 O&M and fuel.

11 THE CHAIRMAN: Okay. Thank you.

12 MR. PENN: I might add, Mr. Chairman,  
13 perhaps it might be helpful, that in UNIPEDE the word  
14 investment cost is synonymous and the same with what I  
15 spoke of as capital cost. And the word generation cost  
16 is the same, and the units here in European community  
17 units per kilowatthour is the equivalent of levelized  
18 unit energy cost in cents per kilowatthour with due  
19 conversion for currency, of course.

20 MR. HEINTZMAN: Q. Yes, if we look at  
21 figure 2, we can see looking down at the bottom, No. 2  
22 for European community units per kilowatthour and run  
23 our eyes up, we can see that Canada is 2.4, 2.5 ECU per  
24 kilowatthour for nuclear.

25 A. Correct. And this data, in my

1 knowledge is for the 4 by 881 megawatt station.

2 Q. Yes. Well, perhaps we can look to  
3 page -- at back you will find all of the information  
4 giving the assumptions and perhaps we can look to  
5 Appendix 2 on the points, the two points you have just  
6 raised.

7 The bottom of the appendix D, the main  
8 assumptions, we can look at all sorts of assumptions on  
9 that page, but at the bottom for currency exchange if  
10 you want to convert these moneys into Canadian dollars  
11 it's 1.373, we would multiply by to get Canadian  
12 dollars, as I understand it.

13 A. That's correct.

14 Q. And on the next page, technical  
15 description under Canada you will see exactly what you  
16 said, CANDU 881 lake site, four units, et cetera.

17 A. Lake direct referring to cooling  
18 water intake.

19 Q. Right. But the kind of unit that you  
20 just referred to is there described.

21 A. Yes.

22 Q. And then if we can go back to figure  
23 2, the numbers shown there as you described, the LUEC  
24 for nuclear stations in ECU currency and then in coal  
25 and then in natural gas.

1 A. Yes.

2 Q. Right. And we can say that the LUEC  
3 given by this study for Canada is somewhat over 3 ECU  
4 per kilowatthour.

5 A. Maybe I am not on the right figure.  
6 Figure 2, page 11?

7 Q. Yes.

8 A. Total generation cost according to my  
9 view is about 2.4 European community units per  
10 kilowatthour.

11 Q. For nuclear?

12 A. For nuclear, yes.

13 Q. For coal station it is just over 3.

14 A. That's what it shows, yes.

15 Q. And for natural gas stations for  
16 Canada it's about between 4 and 5, or 4.5.

17 A. That's what it shows, yes.

18 As I say, I did go over this sort of  
19 information with Georges Moynet recently, but this  
20 figure is very much a function of the assumed capacity  
21 factor. Without reading the paper, I don't know what  
22 that is.

23 Q. I think they use a common capacity  
24 factor, and we can go over that after you have had a  
25 chance to look at it.



1 If you if to page 12, the authors say,  
2 about the middle of the page:

3 General comments can be drawn that you  
4 are referring to base load generation.  
5 Nuclear generation is largely competitive  
6 compared to coal generation with a five  
7 per cent discount rate whatever the coal  
8 price scenario and remains competitive at  
9 8 per cent. The only exception is from  
10 Spain when comparing nuclear and imported  
11 coal generation. With the 5 per cent  
12 rate, nuclear generation is largely  
13 competitive compared to natural gas  
14 generation, whatever the gas price may  
15 be. With 8 per cent nuclear remains  
16 largely competitive for the high and  
17 median gas price scenarios and in a few  
18 cases for the low scenario.

19 That, you will agree, would flow from the  
20 diagrams shown in the report?

21 A. I am generally aware that that is the  
22 situation. The discount rates are quoted in two ranges  
23 because different European countries have different --  
24 actual interest rates and that's the purpose of them.

25 Q. Yes. I think the authors expand on

1 this on figure 3, where a 5 per cent discount rate is  
2 used, and if you look up the page from the No. 1, and  
3 come up to Canada, No. 1 would indicate that when you  
4 are comparing coal to nuclear, if it's above 1, then  
5 coal costs more than nuclear; right?

6 A. Perhaps you will allow me to go to  
7 where it describes what figure 3 conveys again for a  
8 moment, please.

9 Q. Certainly.

10 A. I believe that it is the ratio of  
11 coal to nuclear, but I can't see it clearly defined  
12 there, unless you can help me where it's stated.

13 Q. As I understand these tables, that's  
14 how it works. If you are comparing coal to nuclear, if  
15 coal is more than one to nuclear, then coal is more  
16 expensive.

17 If you look to page 15, for instance, I  
18 think it tells us the numbers in graph form that we see  
19 in figure 3.

20 A. It's clear in the first column you  
21 mean?

22 Q. Coal to nuclear, Canada it's 1.27  
23 over 30 years if you use a 5.5 per cent discount rate?

24 A. I can see that, yes. So the ratio is  
25 coal to nuclear, at least in that table anyway.

1 Q. Yes. And on a 25 years it's 1.24.

2 So that coal costs 1.24 times nuclear?

3 A. For the particular scenarios analyzed  
4 here, yes.

5 Q. And then we have natural gas to  
6 nuclear and natural gas to coal, showing the cost  
7 relationship of each of these alternative forms of  
8 generation.

9 A. Yes. The costs, returning to the  
10 subject of the paper, these are for projected nuclear  
11 natural gas and coal-fired stations that could be  
12 assumed to be in-service in the year 2000.

13 [3:05 p.m.]

14 Q. Yes. And what these gentlemen were  
15 trying to do is project these costs so that people can  
16 make decisions in light of the most informed factual  
17 basis?

18 A. As I understand it, the UNIPED  
19 report is distributed to both developed and developing  
20 countries.

21 Q. I understand that this was presented  
22 at the Copenhagen conference in June of 1991 as stated  
23 on the first page.

24 A. Yes.

25 Q. So looking back at figure 3, we can

1 see that at the high, medium and low fossil fuel  
2 scenarios, seen at the bottom of the page, nuclear is  
3 always a less expensive generation alternative. Is  
4 always above one. In Canada I am looking at.

5 A. Well, I am not sure that without  
6 study I can affirm that suggestion. The legend at the  
7 bottom of the table suggests to me that the paper has  
8 assumed a high price coal scenario, a medium price coal  
9 scenario, and a low price coal scenario presumably for  
10 the lifetime of the plants.

11 And if I look at Canada, it suggests  
12 that -- I agree this table suggests that for all three  
13 scenarios the ratio is higher than one.

14 Q. Right. And that's a 5 per cent  
15 discount rate scenario. And on figure 4, page 14, the  
16 same is done for an 8 per cent discount rate, and the  
17 advantage of nuclear is somewhat less but still in  
18 favour of nuclear on a comparative cost basis under  
19 those three coal price scenarios?

20 A. That's correct.

21 I think in my introductory evidence I  
22 indicated that in the year 2002, if that was assumed,  
23 and comparing it with U.S. supplied coal, that the  
24 levelized unit energy cost would be between 10 and 15  
25 per cent lower for nuclear.

1 Q. Well, I found some comfort in finding  
2 an organization that studies this from an international  
3 standpoint having analyzed it and come to that  
4 conclusion. And do you think that we can take comfort  
5 from this kind of analysis?

6 A. Well, it is one organization in the  
7 world that does this form of analysis and I have every  
8 reason to believe that the member countries are  
9 supplying information that is valid.

10 Q. And on page 17 we can read the  
11 conclusions starting in the fourth paragraph. It says:

12 "The main conclusions of the study are  
13 as follows: Nuclear units are expected  
14 to be the most competitive for base load  
15 generation, under all the fossil price  
16 scenarios studied, provided that stations  
17 are built under adequate industrial  
18 conditions, i.e. standardized units,  
19 industrial programme of significant size,  
20 multi-unit plants."

21 And then secondly:

22 "Nuclear plants without  
23 standardization, for which the generation  
24 costs are higher...."

25 And then certain conclusions:



1 "provide some economic advantage  
2 compared to coal-fired, the advantage  
3 becoming small if coal prices remains low  
4 in the long term."

5 And "are competitive with gas fired  
6 combined-cycle gas turbines only within  
7 the context of a high gas price scenario  
8 but lose their economic advantage if gas  
9 price is low or moderate, especially at  
10 higher discount rates."

11 And if we look back at the figures. And  
12 I think you made this point in chief, if you look back  
13 at figure 1, and perhaps it says graphic in figure 2,  
14 there is quite a difference between the cost if you  
15 look at figure 2 of generation in Belgium, Canada, and  
16 France, which are the three lowest generation cost  
17 producers, and Japan, the Federal Republic of Germany,  
18 United Kingdom and Spain. Would you agree with that?

19 A. On the basis of levelized unit energy  
20 cost, that has been the case for some years.

21 Q. And the lesson that this study is  
22 drawing or one of them besides comparing nuclear with  
23 fossil or natural gas is that standardization has a  
24 dramatic effect on keeping generation costs down in  
25 nuclear technology?

1                   A. It's one of the most important  
2 characteristics.

3                   Q. And to the extent that Ontario Hydro  
4 has been successful at standardization, it has realized  
5 substantially lower generation costs than other  
6 countries?

7                   A. I am not sure that I would agree it  
8 is connected necessarily just with standardization.  
9 And of course our costs we have to admit have risen

10                  Q. But to the extent that you have  
11 achieved standardization, these graphs show that that  
12 has paid off in terms of comparative generation costs  
13 looking at that one issue of standardization as opposed  
14 to non-standardization.

15                  A. Well, the principle of  
16 standardization is important.

17                  Q. Yes. And results in lower costs?

18                  A. It has done, yes.

19                  I think in all fairness I should point  
20 out that we have been looking at one of the  
21 characteristics of nuclear. There are, of course,  
22 other characteristics that have to be weighed.

23                  Q. Such as?

24                  A. Such as all the other features of  
25 operating the plant.

1 Q. Well, these charts try to capture all  
2 of the cost ramifications, whether they be investment,  
3 operating, maintenance or fuel, don't they? Are there  
4 any other cost implications that this study does not  
5 capture?

6 A. Well, I believe the cost model used  
7 is similar to the one I described but I don't, I  
8 haven't seen it in this paper so I can't confirm that.

9 Q. Well, this study was carried out in  
10 the discounted cash flow method using the LUEC  
11 principle which Mr. Moynet applied or used in the ONCI  
12 study; isn't that correct?

13 A. Mr. Moynet certainly was one of the  
14 commissioners that reviewed ONCI. All I was mentioning  
15 was that I am not sure what the cost model is here, not  
16 the method of levelizing the cost. I am talking about  
17 the model.

18 Q. I see. Well, would you.... I want  
19 to make certain --

20 A. This model here.

21 Q. I want to make certain that there are  
22 not some cost factors that are ignored by Mr. Meehan in  
23 the information that he transferred to the study or  
24 that the study considered. When you look at the study,  
25 can you see any that you would consider appropriate

1       that have been ignored?

2                   A. Well, I will review it this weekend  
3       and I will let you know.

4                   Q. Okay. And would you ask Mr. Meehan,  
5       if you have any doubts on that, whether he is satisfied  
6       that all of the cost elements were included and that he  
7       is satisfied with the authenticity and correctness of  
8       the data and the results of the study?

9                   A. I will consult with him, yes.

10                  Q. Thank you.

11                  Now the next report that I would like to  
12       look at as being the other international study that I  
13       could find of recent origin is one by the Organization  
14       of Economic Co-operation and Development. And I  
15       believe I gave that to you over the lunch hour.

16                  Mr. Chairman, I have an original copy of  
17       this report which I would be happy to leave with the  
18       Board. It's the only original that I have but you will  
19       make far better use of it than I will. And if I can  
20       leave it with you as either the exhibit or one of the  
21       documents that the Board has.

22                  And the copy that I have handed out is  
23       not every page. And I have extra copies of the  
24       document if anybody wishes a copy of every page in the  
25       study. May this document entitled Projected Costs of

1       Generating Electricity from Power Stations for  
2       Commissioning in the Period 1995 to 2000 be marked as  
3       the next exhibit.

4                   THE CHAIRMAN:   Number?

5                   THE REGISTRAR:   That will be 533, Mr.  
6       Chairman.

7       ---EXHIBIT NO. 533: Document entitled "Projected Costs  
8                               of Generating Electricity from Power  
9                               Stations for Commissioning in the Period  
                              1995 to 2000".

10                  THE CHAIRMAN:   Now do I understand that  
11       this document you have filed is the original complete  
12       document but what we all have here is not the complete  
13       document? Is that right?

14                  MR. HEINTZMAN:   That's correct. And if  
15       you wish me to make -- I think we have extra copies.  
16       We will make extra copies for everybody to the extent  
17       that anybody wants one. But I am only going to be  
18       referring to these pages.

19                  THE CHAIRMAN:   Okay.

20                  MR. HEINTZMAN:   Q. And Mr. Penn, I only  
21       handed this to you over lunch time and I don't know if  
22       you have had a chance to look at. But are you familiar  
23       with this study?

24                  MR. PENN:   A. I haven't had a chance to  
25       glance at it. You gave us about six different



1 documents.

2 Q. I am going to give you everything I  
3 can tonight so you can have them all for the weekend.

4 A. Thank you.

5 Q. It will be a good weekend.

6 A. My wife will love it. [Laughter]

7 Q. Just like mine did last weekend.

8 A. I am familiar with the OECD NEA's  
9 organization, but I don't believe I have read this  
10 particular document.

11 Q. What I would like to do is refer you  
12 to the material portions. And again if on Monday you  
13 have any comment you wish to make, you will let me know  
14 I'm sure.

15 And OECD is an organization located in  
16 Paris of which Canada is a member?

17 A. Yes, that's correct.

18 Q. And it has a nuclear engineering  
19 energy agency as part of that organization, does it?

20 A. Yes, it does.

21 Q. And it particularly is in tune with  
22 matters concerning generation for electrical purposes  
23 by nuclear?

24 A. It considers all topics nuclear, yes.

25 Q. And if you would turn with me to page

1 21. Unfortunately I did cut this off. At the top of  
2 the page you will see as the title at the beginning of  
3 the document says "The common commissioning date of  
4 1995 was adopted for compatibility with the UNIPED  
5 study which is a prior study which had been done, as  
6 you see, in June of 1988.

7 A. May I interrupt. I think I must have  
8 the wrong page. Which page?

9 Q. Top of page 21. The very top  
10 wording. Unfortunately it is cut off from the prior  
11 page.

12 A. I have that now.

13 Q. And I will make sure you get a full  
14 one for the weekend.

15 But I understand that UNIPED has studied  
16 this matter of comparative cost prior to Exhibit 531  
17 and has done so for a number of years, the one we  
18 looked at before. Would I be correct?

19 A. Certainly for a number of years. I  
20 can't tell you for how many.

21 Q. Right. And this study was intended  
22 to be for the same date of commissioning as the prior  
23 study. And if we could then turn to page 25. Perhaps  
24 I could take you first to page 26 and then come back to  
25 page 25.

1                   You will see in the middle of page 26,  
2           the third paragraph says: Data for Canada is similarly  
3           presented by the Central Region, where Ontario Hydro is  
4           the local utility and for Eastern Canada using data  
5           provided by the New Brunswick Electric Power  
6           Commission.

7                   And then leaving out the next sentence:  
8           Data on electricity generation from coal in Alberta are  
9           also presented. And you will see in the tables  
10          information from Central region, Eastern and western.

11                   And if you go back to page 25, under the  
12          heading "General":

13                   The data contained in this section  
14           were obtained by a means of a  
15           questionnaire circulate by OECD member  
16           countries by the NEA and IEA secretaries  
17           jointly.

18                   And if you drop down one sentence or two:

19                   Some participants who also contributed  
20           data to the UNIPED study used the same  
21           data and answered the supplementary  
22           questions only. In a few cases UNIPED  
23           returns were modified by countries to  
24           reflect their more recent views.

25                   And I would just like to ask you if you

1 could confirm that Ontario Hydro did provide the  
2 information that we will find in this study, if that is  
3 possible for you to do so?

4 A. Well, I can confirm that through  
5 external affairs we received requests to complete these  
6 questionnaires. I was looking at the front of this  
7 report and I wasn't clear what the date of it is unless  
8 it is 1989.

9 Q. '89 yes.

10 A. I will have to confirm whether Hydro  
11 presented information in '89 but I imagine they did.  
12 We have certainly received a recent request from OECD  
13 to do so for this year.

14 Q. Okay.

15 And if we can turn to page 70, I think,  
16 just for reference sake to understand the document.  
17 Again each country is shown in the various tables as to  
18 the kind of station that is being analyzed. And for  
19 Central, i.e., Ontario Hydro, you will see it is the  
20 CANDU 4 times 881 type of station that was analyzed by  
21 UNIPEDE. That would be the Darlington type of station,  
22 would it?

23 A. Yes, it would.

24 Q. And you will see the date of the cost  
25 estimate is 1988 in the right-hand column.

1 A. Yes.

2 Q. Now I think we can take the figures  
3 in this as read, but the one that I want to spend some  
4 time on is Table 9 on page 74. And this table 9 is  
5 headed "Composition of Operation and Maintenance  
6 Costs". And if you look along the column or across the  
7 line, Canada Central, 4 times 881, you will see the  
8 total O&M costs stated in U.S. dollars per kilowatt per  
9 annum. Am I reading that column correctly on the  
10 right-hand side?

11 A. Yes.

12 Q. And if you see the number opposite,  
13 the 4 times 881, and the 4 times 500, the number is for  
14 Canada, for Ontario Hydro, 15.1 U.S. dollars per  
15 kilowatthour per annum and 11.8 on the 4 by 500; is  
16 that correct?

17 A. Yes, I certainly see those numbers.  
18 I am trying to determine what.... I think I'm fine,  
19 thank you.

20 Q. Yes. And if you compare those  
21 numbers to any of the other numbers, they are  
22 dramatically less than the numbers shown in Denmark,  
23 Finland, France, Germany, Japan, the Netherlands, et  
24 cetera, and particularly the United States or the  
25 United Kingdom. Would you agree with that?



1 [3:25 p.m.]

2 A. Yes. The only comment I would make  
3 is that I gave complete historical data on OM&A costs  
4 for nuclear power in my direct evidence, and  
5 up-to-date.

6 Q. Yes, but one of the points I am going  
7 to spending sometime with you on is Ontario Hydro has  
8 been spending, on these numbers, a half of what other  
9 countries have been spending on operation and  
10 maintenance per kilowatt per annum.

11 A. We would agree and I testified that  
12 as of today we are still only about a half of the  
13 United States, yes.

14 Q. So that the performance that we have  
15 seen of the CANDU reactors has been in circumstances in  
16 which Ontario Hydro has been spending a half of  
17 whatever body else has been spending on their  
18 generating units, and notwithstanding that, we have  
19 seen the performance that we have seen for CANDU  
20 reactors.

21 A. Well, that is correct to some extent.  
22 But, Mr. Heintzman, you should remember that  
23 comparisons should be made with similar multi-unit  
24 stations, and I think a comparison perhaps with France  
25 is nearer the mark than comparing with single unit

1 stations in United States, for example.

2 Q. Well, it's my understanding that  
3 France and Belgium would you be the best comparison in  
4 terms of multi-unit stations in low cost that we saw in  
5 the UNIPED study.

6 A. Certainly France would be, yes.

7 Q. And if you compare France to Ontario  
8 Hydro, the French are spending two to three times as  
9 much on O&M as Ontario Hydro is.

10 A. Well, less than two times, from what  
11 I can see.

12 Q. Well, on the 4 times 500 stations at  
13 11.8.

14 A. I think that's coal-fired, isn't it.

15 Q. Yes, you are right. I apologize.  
16 It's 15.8 -- 15.1.

17 A. Yes.

18 Q. As compared in France, 28.3 to 25.7?

19 A. Nuclear and coal, yes.

20 Q. And if we turn back to page 28, the  
21 authors comment upon this, the last paragraph, saying:

22 For all participating OECD countries,  
23 except the United States and Japan, the  
24 projected O&M cost for both nuclear and  
25 coal plants for base load use are below

1 20 per cent of the overall cost of  
2 electricity production. In two cases,  
3 Turkey and Central Canada... That's  
4 Ontario Hydro, ...the O&M costs for coal  
5 plants lie below 10 per cent of overall  
6 generating cost.

7 That's the conclusion that the report  
8 came to.

9 A. That seems to be their conclusion.

10 I think I testified in going through the  
11 costs model that OM&A on the lifetime basis of  
12 levelized unit energy cost was about 20 per cent.

13 Q. If we could turn to table 12 on page  
14 77, again under Canada, the column or the line opposite  
15 Central gives us the levelized discounted electricity  
16 generation costs, 30-year life time, 5 per cent  
17 discount for, as I say Central, which is Ontario Hydro,  
18 19.6 under the nuclear, 26 under the coal, for a ratio  
19 of coal to nuclear of 1.33?

20 A. Yes, in 1989.

21 Q. Right. And using a 10 per cent  
22 discount rate on table 13, the result is a 1.06 cost of  
23 coal to cost of nuclear?

24 A. Yes. At high discount rates, there  
25 is little difference.

1 Q. And if you would turn with me to page  
2 100, and much of what is said by this organization is  
3 reflected in your numbers so I don't want to spend too  
4 much time on it, but we go down under the heading  
5 nuclear to the fourth sentence, it says:

6 Tables 2.1 and 2.2 demonstrate the  
7 overall nuclear performance for countries  
8 contributing to this study. In addition,  
9 IAEA's PRIST system reports that more  
10 than one-third of LWRs in OECD countries  
11 have cumulative load factors up to 1986  
12 which exceeded 75 per cent. Outside of  
13 United States half the LWRs were reported  
14 to have a cumulative load factor  
15 exceeding 75 percentage and those results  
16 include French and Belgian reactors where  
17 some form of load following has been  
18 practiced. In some OECD countries a load  
19 factor of more than 90 per cent has  
20 repeatedly been achieved. Experience in  
21 OECD and PHWRs has also been good.  
22 A case for using the 75 per cent load  
23 factor for future nuclear plants is  
24 therefore strongly supported.  
25 Now, if we turn to table 2.1 which we

1 will find on page 103 we will see the kind of load  
2 factors that we saw from the other studies that I put  
3 to you this morning historically. And if we look  
4 across the line in Canada, we see that the performance  
5 in the vicinity of '81, '82, '83, was up around the  
6 86.5 per cent load factor and has dropped off  
7 materially since that time as you described in your  
8 evidence in chief.

9 A. Yes. I think Mr. Daly gave that  
10 information. I don't know if you want to comment on  
11 these figures.

12 MR. DALY: A. Yes, these are basically  
13 similar to the figures that I presented.

14 Q. And I will be coming back to this,  
15 but I think you indicated, both Mr. Penn and Mr. Daly,  
16 that the contributing factor to this was the rate at  
17 which Ontario Hydro was spending money on OM&A.

18 A. I indicated that as one of the  
19 factors. Other factors included pressure tube failure,  
20 and I think I alluded to do a number of others. But  
21 certainly OM&A was one of the factors.

22 Q. And if you look opposite France and  
23 Sweden you will see a number which tells us that those  
24 numbers should be looked at carefully because it says  
25 it's affected in later years by load following. But



1 the figures for Canada, notwithstanding the problems  
2 that we have been having in recent years, are highly  
3 respectable in an international setting, are they not  
4 Mr. Daly, second only to, I believe, Belgium and the  
5 Netherlands and Switzerland?

6 A. Yes, I think of the figures I  
7 presented in my direct evidence indicate that overall  
8 on a lifetime basis our figures have been very  
9 competitive.

10 Q. And we have similar information for  
11 availability factors in table 2.3. And again, Mr.  
12 Penn, subject to your advising us as to the source of  
13 information in the study, would you agree with me that  
14 that kind of a study is the kind of study that people  
15 look to in your industry for reliable figures on  
16 comparative figures in the nuclear generation business?

17 MR. PENN: A. I would agree it's an  
18 important parameter, yes.

19 Q. Thank you. Now, I want to turn for a  
20 moment to --

21 THE CHAIRMAN: I wonder if this is a good  
22 time to take a break.

23 MR. HEINTZMAN: It's a good place.

24 THE CHAIRMAN: We will take a break now.

25 THE REGISTRAR: Please come to order.

1 The hearing will recess for 15 minutes.

2 ---Recess at 3:35 p.m.

3 ---On resuming at 3:55 p.m.

4 THE REGISTRAR: Please come to order.

5 This hearing is again in session. Please be seated.

6 MR. HEINTZMAN: Q. Mr. Penn and Mr.

7 Daly, I want to discuss with you - I guess mostly with

8 Mr. Penn - the role of the nuclear option in the DSP,

9 and before we come to that, or as a lead in to it, I

10 have handed to you a presentation to the Ontario

11 Legislature Select Committee made by Mr. Penn in August

12 of 1988. Do you have that Mr. Penn?

13 MR. PENN: A. Yes, I do.

14 MR. HEINTZMAN: May that be marked as the

15 next exhibit.

16 THE REGISTRAR: 534.

17 ---EXHIBIT NO. 534: Presentation to the Select  
18 Committee made by Mr. Penn, August of  
1988.

19 MR. HEINTZMAN: Do you have that Mr.

20 Penn?

21 Q. And this is a presentation which you

22 made Mr. Penn, to the Select Committee in August of

23 1988?

24 MR. PENN: A. Yes, it is. I believe

25 it's with regard to the demand/supply planning

1 strategy.

2 Q. And if we turn to page 1, I would  
3 just like to go through this with you. You, on page 1,  
4 say that:

5 This presentation is on the CANDU  
6 nuclear option. The presentation  
7 includes the following: One, the  
8 strategy element 5.8 which proposes  
9 maintaining the CANDU option.

10 And that was one of the essential  
11 strategy elements of the DSPS?

12 A. It was one of about 56 elements in  
13 the strategy, yes.

14 Q. Yes. And that was an element which  
15 you were in favour of?

16 THE CHAIRMAN: I am not sure that that's  
17 a question that Mr. Penn necessarily has to answer. Is  
18 it? Why should have to answer that, whether he is in  
19 favour of it or not?

20 MR. HEINTZMAN: I thought that's what he  
21 was telling the Ontario Legislature, that he was in  
22 favour of it.

23 THE CHAIRMAN: Perhaps you should point  
24 him to the place where he says that.

25 MR. HEINTZMAN: All right. The whole

1 document is in support.

2 THE CHAIRMAN: He expresses opinions of  
3 opinions on matters, but whether he degrees with policy  
4 matters, that's not something that he should have to  
5 express an opinion on.

6 MR. HEINTZMAN: No.

7 Q. Were you expressing the view to the  
8 Select Committee that the CANDU nuclear option should  
9 be maintained?

10 MR. PENN: A. I was speaking to the  
11 Select Committee with regard to a strategic element  
12 that Hydro at that time felt was very important.

13 Q. Yes. And was it your opinion as an  
14 expert in nuclear generation, and you spent all your  
15 life in nuclear generation; correct?

16 A. Yes, I have.

17 Q. That that option should be  
18 maintained?

19 A. Well, on the basis that I have spent  
20 37 years of my life in this subject, obviously I have  
21 some leaning towards it, otherwise I wouldn't have done  
22 so. [Laughter]

23 Q. That's a fair statement. So do I  
24 take it then that at the time you spoke to the Ontario  
25 Legislature it was then your opinion that the CANDU

1 option should be maintained?

2 A. I considered it one of the important  
3 strategic elements of the strategy.

4 Q. And that's still your present view;  
5 isn't it?

6 A. I believe if you are asking me  
7 personally--

8 Q. Yes.

9 A. --that nuclear power does have a  
10 place and is shown in the Update to have a place in the  
11 future in this province.

12 Q. But your opinion as a person who has  
13 been involved in the subject matter for many years is  
14 that the CANDU option is one that ought to be  
15 maintained; isn't it, your personal opinion?

16 A. I think it would be a great pity if  
17 it wasn't.

18 Q. Yes. And you, at one of the points  
19 on page 1, say, as point 6, what is involved in  
20 maintaining the CANDU technology as a future option.

21 A. Yes. This really is the contents of  
22 my presentation to the Select Committee, I was trying  
23 to tell them what it is I am going to talk about.

24 Q. Yes. And one of the points you make  
25 and you are making in that point 6 is that it is



1 important to maintain a technology.

2 A. No. I think what I was trying to do  
3 is to describe to the legislative Select Committee what  
4 would be involved in maintaining the CANDU technology.

5 Q. And your opinion was that the  
6 technology should be maintained, was it not?

7 A. The opinion of Hydro at that time was  
8 that it was an important strategic element to consider  
9 in formulating a strategy which would essentially be  
10 the spring board for determining the DSP plan.

11 Q. Yes. And I am not so concerned about  
12 Ontario Hydro's opinion if there was such an animal. I  
13 am really concerned with your opinion.

14 It was your opinion at that time that the  
15 CANDU technology was something that should be  
16 maintained?

17 A. On the basis of its success to that  
18 time and my long-term involvement in the technology, I  
19 was certainly willing and ready to speak on that  
20 subject.

21 Q. And it was your opinion that that was  
22 a good thing to have occur?

23 A. I considered it eminently sensible.

24 Q. Yes. And maintaining a technology,  
25 as I think you have told the Board in chief, is not

1 something that happens. It's an ongoing process; is  
2 that not fair?

3 A. Maintaining any technology is an  
4 ongoing process, yes.

5 Q. And particularly when it's a new and  
6 highly dynamic technology such as nuclear generation;  
7 would you agree with that?

8 A. I think it is not necessarily its  
9 newness because, after all, we have more than 35 years  
10 of experience. It's more a question of the ownership  
11 and the importance of continuous consciousness of  
12 safety and economy and reliability, protection of the  
13 environment, and all the things that we have spoken of  
14 on this panel.

15 Q. And that's particularly true would  
16 you say when the technology is up against two other  
17 technologies which are being vigorously redefined and  
18 redeveloped and promoted throughout the world?

19 A. I am not sure which technologies you  
20 are referring to.

21 Q. I am referring to the light water and  
22 the boiling water reactors.

23 A. I agree that it is a very competitive  
24 marketplace.

25 Q. And if you are going to maintain your

1       technology you have got to upgrade it and advance it.  
2       It can't be left to stand if you are going to remain in  
3       competition with those two other technologies; would  
4       you agree with that?

5                     A.   Yes.

6                     Q.   And we go then through page 3 and  
7       most of the -- some of the pages are overheads that you  
8       presented to the Committee, as I understand it.

9                     A.   Yes, the format was an overhead  
10      presentation with notes to speak to them.

11                    Q.   And page 3 again sets out the  
12      strategy elements 5.8, which was to maintain the CANDU  
13      nuclear technology?

14                    A.   Yes. Exactly as written there, the  
15      element was that Hydro would seek to maintain the CANDU  
16      nuclear so that it is available for future development.

17                    Q.   Yes. And the result of that strategy  
18      lead to the CANDU "A" project which was under way after  
19      this hearing and up to 1990, is that fair?

20                    A.   Well, the Select Committee and the  
21      Board of Directors of Ontario Hydro who approved the  
22      strategy acknowledged in their approval that seeking to  
23      maintain CANDU nuclear option was an appropriate thing  
24      to do.

25                    The CANDU "A" which of course was a

1 nuclear project that was named CANDU "A" as the first  
2 project in the original DSP, was chosen by our planners  
3 together with a whole balance of other options to  
4 pursue.

5 Q. Exactly. So it was the thing that  
6 was growing out the strategy as of 1988 to 1990?

7 A. The definition of CANDU "A" in the  
8 DSP didn't just grow out of the strategy. It grew out  
9 of a plan that was put together by our system planning  
10 division.

11 [4:05 p.m.]

12 Q. But it was a plan that grew out of  
13 this strategy that we are reading about right here?

14 A. It was related to it but that in  
15 itself was not the reason alone.

16 Q. Obviously. But it was pursuing that  
17 strategy?

18 A. It was one of the elements, yes.

19 Q. So if we look over on page 7, you  
20 refer to the CANDU performance as one of the reasons  
21 for the presentation you were making to the Select  
22 Committee?

23 A. Yes, one of the characteristics of  
24 the option, yes.

25 Q. And do those characteristics remain

1 correct?

2 A. Are you talking about the  
3 quantitative value of the characteristic or just the  
4 fact that performance as a characteristic is an  
5 important subject?

6 Q. No. What you describe here is  
7 basically the case still today; isn't it?

8 A. Well, it is still true that CANDUs  
9 together with certain of our hydroelectric plants  
10 supply base load electricity to the province.

11 Q. Yes. And that nuclear power  
12 represented 33 per cent of the electrical capacity in  
13 Ontario --

14 A. At that time it did. It now  
15 represents 43 per cent.

16 Q. Yes. And after 1993, will the  
17 percentage of delivery equal the 65 per cent that you  
18 referred to in the last paragraph?

19 A. If I remember correctly, my evidence  
20 in chief said it would be 62 per cent when Darlington  
21 was complete.

22 Q. So what we have on page 7 here  
23 remains substantially the same?

24 A. Yes.

25 Q. Then let's turn to page 9. Do the



1 remarks that you make there on page 9 still apply today  
2 concerning CANDU performance and public safety?

3 A. Clearly we now have about another 35  
4 reactor power years or more of experience.

5 Q. So we are over 191?

6 A. Mr. Daly might be able to help me  
7 there.

8 MR. DALY: A. We are slightly over 200.

9 Q. Slightly over 200. And it says there  
10 has never been a radioactive related fatality or injury  
11 to any member of the public. Does that remain true?

12 MR. PENN: A. That was our testimony two  
13 days ago.

14 Q. And the rest of the document on that  
15 page, does it remain true updated to today where  
16 necessary?

17 A. Well, I think that the third from  
18 last comment:

19 "We are not taking the future for  
20 granted. We must insure that public risk  
21 is kept to a minimum...."

22 is very true today as it was then. And I  
23 think the next one:

24 "Although nuclear power cannot be  
25 assumed to be risk free in the future,

1 that is true of every human

2 endeavour...."

3 et cetera, is also very true today.

4 Q. We have every reason to --

5 A. And the last one is particularly of  
6 concern to Ontario Hydro.

7 Q. Yes. But the sentence second from  
8 the last:

9 "We have every reason to believe that  
10 the total public risk from CANDU nuclear  
11 power will continue to be lower than  
12 most, or all, energy alternatives."  
13 remains true today, does it not?

14 A. I am sure that there would be a  
15 number of views on that subject. I believe that that  
16 statement is reasonable.

17 Q. Let's look at page 11, CANDU  
18 performance: Worker safety. And we are up to more  
19 than 145 million person-hours. I am not sure what the  
20 number would be today. Do you know, Mr. Daly?

21 MR. DALY: A. Probably around 160, 170.

22 Q. Million person-hours?

23 A. Yes.

24 Q. And do the statements on that page  
25 remain true today?

1 MR. PENN: A. We have never had a  
2 fatality in operating a CANDU, that's correct.

3 Q. No employee has ever been injured by  
4 radiation?

5 A. Maybe Dr. Whillans would like to  
6 bring this up to date. I am not sure that I am  
7 qualified to --

8 DR. WHILLANS: A. I think I would have  
9 to ask you what you mean by injured.

10 Q. I guess I would have to ask Mr. Penn  
11 what he meant by injured. [Laughter].

12 MR. PENN: A. I think what I meant by  
13 injury there was that no one had a dose that exceeded  
14 the limit under regulation from the Atomic Energy  
15 Control Board during the operation of the plant.

16 Q. Does that remain true, Dr. Whillans.

17 DR. WHILLANS: A. Sorry, I think I would  
18 have to ask Mr. Penn to repeat that. Did you say that  
19 no employee had exceeded the legal dose limit?

20 MR. PENN: A. That's what I said, yes.  
21 At that time.

22 DR. WHILLANS: A. I think in my evidence  
23 I mentioned that there were a number of people over the  
24 years who had exceeded the annual limit, but had not  
25 been injured in the sense I take him to mean. And

1 that's particularly true with respect to the rest of  
2 the paragraph. There were no exceedances between 1979  
3 and '89 to my knowledge.

4 Q. And the next paragraph goes on to  
5 say:

6 "We have had impressive safety records  
7 with our coal and hydro stations, but our  
8 nuclear has been the best."

9 Is that a correct statement still today?

10 MR. PENN: A. With regard to severe  
11 injury, yes, of a physical type.

12 Q. This is directed toward worker safety  
13 so I take it that remains true?

14 A. Yes.

15 Q. And you end that by saying:

16 "No major industry in Canada has such  
17 an impressive record. The bottom line is  
18 excellent performance."

19 Does that to your knowledge remain true  
20 today?

21 A. That's based upon the Ontario and  
22 Canada worker safety annual reports.

23 Q. And then page 13, CANDU performance  
24 environmental protection. Do those remarks remain true  
25 today?

1                   A. Certainly paragraph 1 does. And  
2 paragraph 2 does. I think our testimony, by Mr.  
3 Johansen in particular, testifies to paragraph 3.

4                   Q. Yes. And as I understand it, Mr.  
5 Johansen, that the radiological emission standards are  
6 set conservatively and fall within international and  
7 Canadian standards; is that correct?

8                   MR. JOHANSEN: A. That's right.

9                   MR. PENN: A. I think paragraph 4 we  
10 have repeatedly given testimony to the fact that we are  
11 generally below 1 per cent of the derived emission  
12 limit.

13                  Q. And the last paragraph?

14                  A. And the last paragraph is explaining  
15 why: that in fact we have containment systems; we have  
16 special ventilation systems.

17                  Q. What the last paragraph is saying, it  
18 says:

19                         "They have contributed to the  
20 significant acid gas and carbon dioxide  
21 reductions, due to their presence in the  
22 electricity generating station."

23                  That remains true today as it was in

24 1988?

25                  A. On the basis that if we hadn't built

1 nuclear and we had built fossil, then obviously our  
2 emissions would have been much higher.

3 Q. Yes. And we will be coming back to  
4 this. But in one of your documents you show that  
5 during the lifetime of all of the plants, there will be  
6 75,000 tonnes I think of used uranium fuel. Do you  
7 recall that document? We will come back to it in  
8 Exhibit 519.

9 A. Yes, I do recall it.

10 Q. The thing about nuclear generation is  
11 that the 75,000 spent uranium, used uranium, is there  
12 and identified? That's what you are saying here; isn't  
13 it?

14 A. Well, you could read that into it and  
15 yes, they are in a special place and they are  
16 identified, yes.

17 Q. And there they are and that is the  
18 emissions that the plant has produced. Whereas, in  
19 another sort of generation such as fossil, we will see  
20 the products are in the environment and loose in the  
21 environment?

22 A. Well that's one of the emissions.  
23 That's a solid emission if you like. There is of  
24 course other emissions that Mr. Johansen testified to.

25 Q. Yes. But dealing with solid



1 emissions as opposed to fossil where you have CO(2),  
2 you have SO(2), you have ash, those products are in the  
3 environment. Whereas what you are saying in this  
4 paragraph is that CANDU stations are canned plants and  
5 retain their products of combustion aside from the  
6 radioactive emissions that Mr. Johansen referred to.  
7 That's the point you are making there, isn't it?

8 A. The nuclear plants certainly do  
9 contain the products of combustion within the fuel  
10 assemblies, yes.

11 Q. And then on page 15, Reliability. Do  
12 those, subject to what you have told me and indeed you  
13 speak of it in paragraph 4 on page 15 under CANDU  
14 performance reliability, do those comments remain true  
15 today as they were in 1988?

16 A. I think that they exactly parallel  
17 what we have testified at this hearing.

18 Q. Page 17, CANDU Performance:  
19 Electricity Costs. Do those comments, subject to what  
20 you have described as a narrowing gap between nuclear  
21 and fossil generation, remain true today?

22 A. Which paragraph are you referring to,  
23 please?

24 Q. The whole of page 17 under the  
25 heading CANDU Performance: Electricity Costs.

1                   A. I thought I had heard you talk about  
2 narrowing of costs between fossil and nuclear. That's  
3 why I asked the question.

4                   Q. You have told us that there have been  
5 some narrowing of those costs?

6                   A. Yes, I did.

7                   Q. This page refers to the advantage  
8 which nuclear has over other costs. And subject to the  
9 narrowing, what I was suggesting to you or asking you  
10 is whether these comments remain true today that we see  
11 on 17?

12                  A. I am not quite sure whether the  
13 statement I have made in the first paragraph that  
14 "Total Unit Energy Cost (TUEC) of producing electricity  
15 from CANDU stations in Ontario is the lowest nuclear  
16 cost in the world." I think it's very close to being  
17 the lowest but I am not certain that it is the lowest.

18                  Q. Well, those UNIPEDE studies show it  
19 is certainly one of the lowest or the lowest that we  
20 looked at before.

21                  A. Well, The UNIPEDE studies refer to  
22 future plants.

23                  Q. Yes, true.

24                  A. I am talking about existing plants.

25                  Q. Well, subject to it being one of the

1 lowest, if not the lowest, that paragraph would remain  
2 true.

3 A. That's what I am saying, yes.

4 It is certainly true that of all nuclear  
5 reactors, CANDU reactors have the lowest fueling costs  
6 because the fuel is natural uranium.

7 Q. The third paragraph --

8 A. It is certainly true of the third  
9 paragraph because I have done it for the last six years  
10 and I don't suppose it will change this year.

11 Q. And that's referring to review by the  
12 Ontario Energy Board?

13 A. Yes. I have already testified that  
14 at this point in time we can't claim that nuclear shows  
15 a 30 per cent advantage over coal-fired stations.

16 Q. But we will come back to it in a  
17 moment. The nuclear stations are still the lowest cost  
18 comparing apples with apples to --

19 A. They are still lowest but they are  
20 not as low as we would like them to be.

21 Q. They are not as low as they were at  
22 the time that this report was delivered?

23 A. That's correct.

24 Q. And the last paragraph talks about  
25 the LUEC.

1                   A. Well, it is true that with the  
2 exception of Sir Adam Beck 3 that nuclear levelized  
3 unit energy costs are lower than hydroelectric. But I  
4 have to qualify that statement by saying that you  
5 really can't compare the two because the capacity  
6 factors are so different. And I think this is a matter  
7 that you should discuss with the next panel, Panel 10,  
8 who are experts on that subject.

9                   Q. Well, we will certainly do that. But  
10 it still remains true that subject to the propriety of  
11 comparing based upon capacity factors, this paragraph  
12 remains true today.

13                  A. I think Mr. Snelson has given  
14 testimony that you can't compare LUECs unless capacity  
15 factors are the same. This is a fundamental. So I  
16 would refer you to direct that matter to him, and I  
17 know he is a witness in the next panel.

18                  Q. Well, Mr. Snelson was supposed to be  
19 a witness on this panel and was listed as such.

20                  A. I guess they thought I could do the  
21 job so they gave him some rest.

22                  Q. That's why I am asking you the  
23 questions.

24                  So that subject to Mr. Snelson's view as  
25 to whether you can compare LUECs based upon different

1 reliability or capacity factors, this paragraph remains  
2 true: that nuclear is less expensive than hydro?

3 A. Subject to that understanding, yes.

4 Q. And does that apply to the proposed  
5 hydroelectric projects as well?

6 A. Well, I was referring to the proposed  
7 hydroelectric projects when I made my earlier comment.

8 Q. So the only one you would exempt from  
9 that is the Sir Adam Beck element; is that what you are  
10 saying?

11 A. Sir Adam Beck 3 has considerable  
12 economic promise.

13 Q. Page 19, Nuclear Safety. Do the  
14 remarks that you make on that page remain true today?

15 A. Well, I asked Mr. King - I did have a  
16 chance to glance at this one - whether he would back me  
17 up.

18 Q. Well, I assume that anybody will  
19 chime in when and if they want to. Mr. King?

20 MR. KING: A. Yes, I have just glanced  
21 at this first paragraph, if that's what you are  
22 referring to. And given that these are what I  
23 understand to be just notes that Mr. Penn was using to  
24 make an oral presentation speaking to his overheads  
25 here, the first sentence is certainly true; the second

1 sentence is certainly true, today; the third sentence  
2 is certainly true.

3 I assume in the fourth sentence Mr. Penn  
4 was referring to significant consequences of accidents  
5 being limited to the station, and if that's what he was  
6 referring to, then that's true today.

7 And the last part of that sentence,  
8 "...the probability of events occurring with any  
9 serious consequence is reduced to less than one in a  
10 million chance." Again if he was referring to serious  
11 off-site consequences, I believe that this would be  
12 true today and the Exhibit 529 which you presented to  
13 me earlier this afternoon, the paper, I believe there  
14 are numbers in there which would support that: that  
15 the frequency would be less than one in a million per  
16 reactor year of operation.

17 If you want me to continue to the next  
18 paragraph --

19 Q. Starting with the words, the Atomic  
20 Energy Control Board?

21 A. Yes.

22 Q. That paragraph is correct today?

23 A. I believe so.

24 Q. The next paragraph?

25 A. The last sentence, "All found CANDUs



1 acceptably safe." They all didn't use that exact  
2 terminology but in that general sense I would certainly  
3 agree with that.

4 And the fourth paragraph, that I believe  
5 is an exact quote from the No. 1 conclusion of the Hare  
6 Report.

7 [4:25 p.m.]

8 Q. Again, on page 21, Mr. Penn, or maybe  
9 Mr. Johansen, it sets forth the reasoning behind the  
10 heading Irradiated Fuel Management and Disposal.

11 Do those remarks remain true to date?

12 MR. PENN: A. The first paragraph is a  
13 statement of fact which Mr. Johansen testified to  
14 earlier this week.

15 The second one is a defined  
16 responsibility of Ontario Hydro for the interim storage  
17 and subsequent transportation, and we also gave  
18 testimony on that.

19 Both Mr. Johansen and I stated again at  
20 this hearing that we can safely store irradiated fuel  
21 in our pools for 50 years or more. This has been shown  
22 by experimental and continuous operation of fuel under  
23 water.

24 It's a part of the agreement between the  
25 federal government, the Province of Ontario and Ontario

1 Hydro that Atomic Energy of Canada Limited is  
2 responsible for the design of waste immobilization in  
3 the final disposal facility.

4 I did testify that extensive studies and  
5 experiments have been performed over the last 10 years  
6 and will be reviewed before the Federal Environmental  
7 Review Board.

8 We have made cost provisions for the  
9 disposal of our irradiated fuel and I testified how  
10 much those provisions had now amounted to. I think, if  
11 I recall the number, about \$386 million to date.

12 The federal Minister of the Energy, Mines  
13 and Resources has set in place the process to review in  
14 a public sense the technological concept of disposal,  
15 and this must be done and agreed to before there is any  
16 follow up of any possible site selection studies and  
17 subsequent public environmental review.

18 It is now not correct that the facility  
19 will be in-service after the year 2010. Hydro Board of  
20 directors took the decision that it should be moved to  
21 2025 as being a more practical date given the many  
22 considerations of this important matter.

23 And I guess I was inviting the Committee,  
24 if they wanted to know a lot more about this subject,  
25 to tell me.

1 Q. So aside from the in-service date for  
2 the disposal facility, the remarks on that page remain  
3 correct today?

4 A. Yes, they do.

5 Q. Page 23, Ontario Benefits From  
6 Existing CANDUs to 2010. Again, if you can just look  
7 down that page and confirm that those remarks remain  
8 true today?

9 A. Well, certainly before 1988 the  
10 direct benefits of the existing nuclear program were  
11 large compared to an alternative of burning coal on our  
12 system. As we have testified, this gap is closed or  
13 closing. So there is a modification of that paragraph.

14 I haven't personally done any  
15 calculations since this presentation to my knowledge on  
16 the accumulated benefits and this is a matter that I  
17 think Panel 10 would best address because we are making  
18 comparisons here between systems and they are the  
19 people with the system knowledge of these alternatives.

20 Q. I am going to come back to that in  
21 some other documents. But subject to that, those two  
22 facts, the narrowing of the differential between  
23 nuclear and fossil, and the more accurate calculation  
24 of the reduction in foreign content by using fossil as  
25 opposed to nuclear, the remarks on that page remain

1 true today?

2 A. I think the province has benefited  
3 and I think it's been stated on many occasions in the  
4 past, has benefited from nuclear power relative to  
5 other alternatives from a financial point of view, and  
6 I hope they continue to do so.

7 Q. And you list them at bottom of the  
8 page, reduced electricity costs, reduced rate  
9 increases, reduced coal imports, reduced toxic  
10 emissions, and balance of trade with the U.S.A. Those  
11 are the advantages?

12 A. Those were the advantages. I think  
13 the circumstances today are somewhat different. We  
14 are, for example, purchasing more coal from the United  
15 States than we had been, and I think our chairman made  
16 a recent announcement of that matter. Although I am no  
17 expert, I am not in the fuels division and I only read  
18 what the chairman talks about.

19 Q. Well, to the extent that that is  
20 occurring, these benefits that you have referred to  
21 here are being depreciated?

22 A. I am sorry, did you say they are  
23 being depreciated?

24 Q. To the extent that the U.S. coal is  
25 being purchased and being burnt, there are more toxic

1 emissions, there are higher coal imports, and the  
2 balance of trade with the U.S. is not as favourable  
3 under this document that you --

4 A. I don't think I could comment on  
5 whether it's more or less favourable. I don't know.  
6 But if in principle you are saying, well, if we burn  
7 coal, we emit carbon dioxide, I have to agree with you.

8 Q. Let's go on to page 25, and I think  
9 that's a subject that maybe we can let others speak to,  
10 U.S. versus Ontario electricity rates unless you have  
11 or anybody else has anything to add to that statement.

12 A. I don't personally have anything to  
13 add to it, but I did note that last week's Hydro Scope,  
14 which is Ontario Hydro's newspaper for its employees,  
15 has an article on the second page on it and I refer it  
16 to you.

17 Q. We will obtain that. Can you get us  
18 a copy?

19 A. Well, I will ask one of our staff to  
20 pick up a copy and bring it in on Monday.

21 Q. Thank you.

22 Page 27 CANDU, an indigenous industry, do  
23 your comments there remain correct today?

24 A. I don't mind talking personally and  
25 say that I believe as a Canadian that the CANDU



1 technology is an achievement.

2 Q. A remarkable achievement?

3 A. It's certainly an achievement, and I  
4 think we stated earlier that it was recognized as an  
5 engineering award by the nation some time ago.

6 Q. And the balance of that page remains  
7 true?

8 A. CANDUs, apart from the steam turbine,  
9 and a few other components, are mainly built in Canada,  
10 and particularly in Ontario.

11 I believe the figures today in the table  
12 would be similar, they may be slightly less, but they  
13 are of that ballpark.

14 I have already testified that there is  
15 abundant uranium in Saskatchewan. There is a lot of  
16 uranium in Ontario. Unfortunately it doesn't occur in  
17 nature in Ontario at the high weight per cent  
18 concentration.

19 Q. To the extent that the contracts with  
20 Elliot Lake are terminated or come to an end, the cost  
21 of fuel will substantially decrease for Ontario Hydro?

22 A. I testified by 1996 there will be  
23 about half what the fueling cost is today.

24 Q. And in the LUEC numbers that you  
25 submitted for the nuclear options, have you assumed,



1 particularly for 1991 dollar figures we will be coming  
2 to, have you assumed the Elliot Lake contract figures  
3 or have you assumed the world price uranium figures?

4 A. Well, neither. And I would have to  
5 check this, we would consult our fuels division and  
6 obtain their 15-year fuel index data in order to do  
7 those calculations.

8 Q. Could you let me know whether they  
9 used the Elliot Lake contract figures or the world  
10 price figures, or what they used in order to project  
11 the LUEC figures that are shown on page 81 of Exhibit  
12 519?

13 A. Well, Ontario Hydro has always  
14 purchased uranium from a number of suppliers, so it  
15 won't be a matter of just using the Elliot Lake or  
16 Saskatchewan. It's a mix.

17 The only issue here in my mind is whether  
18 the fuel indices that were used, took into account the  
19 future cancellation of these two contracts. I don't  
20 know that answer.

21 Q. Would you find that out, and if so,  
22 to what extent and if not, what impact that has on the  
23 LUECs that are set forth on that page?

24 A. Well, of course they won't have very  
25 much because the fueling cost at most is only 6 per

1 cent of LUEC. It will be a fraction of 1 per cent, I  
2 would suggest to you, Mr. Heintzman, but I will check  
3 it out for you.

4 THE CHAIRMAN: That will be undertaking  
5 532.2.

6 MR. HEINTZMAN: Thank you, Mr. Chairman.

7 ---UNDERTAKING NO. 532.2: Ontario Hydro undertakes to  
8 determine whether the LUEC figures  
9 page 81 of Exhibit 519 are based on  
recent changes to the uranium fuel  
contracts.

10 MR. HEINTZMAN: Q. Now having reviewed  
11 Exhibit 534, Mr. Penn and Mr. King, I would like to  
12 turn to the DSP which was generated by the DSP strategy  
13 that you were discussing with the Legislature.

14 MR. PENN: A. I'm sorry, Mr. Heintzman,  
15 I was trying to write down the undertaking.

16 Could you refer me again to the document?

17 Q. Yes, Exhibit 3.

18 A. Yes.

19 Q. It was a product of the DSP strategy  
20 which you were setting forth the advantages of to the  
21 Legislature in Exhibit 534.

22 A. Well, I was one of the Hydro staff  
23 that made presentations.

24 Q. Yes, I am not going put it all on  
25 your shoulders.

1 But you amongst others, and you  
2 particularly in Exhibit 534, were describing the  
3 benefits of the DSP strategy.

4 A. We were explaining Ontario Hydro's  
5 strategy to the all party Select Committee.

6 Q. Yes. And that strategy lead to  
7 Exhibit 3, the DSP, Balance of Power?

8 A. The strategy was used by system  
9 planning and corporate programming divisions as  
10 guidelines to help formulate the plan.

11 Q. Yes.

12 A. But only one set of documents. This  
13 was one part of the process.

14 Q. Yes. Well, I appreciate that you  
15 have told me that the DSPS was one thing that lead to  
16 CANDU "A", and the DSPS was one thing that lead to  
17 Exhibit 3. Is that what you are telling me?

18 A. Yes.

19 Q. And in the DSP, Exhibit 3, nuclear  
20 generation is set forth as the preferred alternative  
21 for base load power; correct?

22 A. I'm not sure. I don't remember every  
23 word in this document and I don't know whether the  
24 words "the preferred alternative" for base load power  
25 is nuclear. It's certainly one of.

1 Q. Well, Plan 15 and various other plans  
2 are set forth as being the alternatives that are going  
3 to be examined for selection in this document. You are  
4 aware of that.

5 A. Well, as a person that wasn't  
6 involved in actually writing this document but was  
7 involved in supplying basic information, I think what  
8 you have said from my understanding of this document is  
9 right, but I would like to qualify it with those  
10 comments.

11 Q. Fine, that's satisfactory.

12 [4:40 p.m.]

13 And in selecting nuclear generation as  
14 the preferred alternative for base --

15 THE CHAIRMAN: I am not sure quite what  
16 you mean when you say that as a remark of the DSP.

17 Certainly nuclear generation was part of  
18 the plans but in isolation as a preferred alternative  
19 it may be, but I don't recall that being said  
20 specifically in the DSP.

21 MR. HEINTZMAN: Well, we can go through  
22 the document. We did this on previous occasions. In  
23 each alternative scenario, the plans, plan or Case 15,  
24 Case --

25 THE CHAIRMAN: There is no doubt that

1 nuclear generation is an element in each of the plans  
2 set forward. I am not quarreling about that. You seem  
3 to suggest by your question that nuclear generation is  
4 preferred to any other type of generation and I don't  
5 recall that particular statement. Certainly its  
6 utility is in base load generation; that statement is  
7 there. But base load generation is only part of the  
8 whole system.

9 MR. HEINTZMAN: Absolutely. The question  
10 was premised to Mr. Penn when I said that the DSP is  
11 based in respect to the base load generation on  
12 selecting nuclear generation as the best alternative  
13 for base load generation. I am not talking about other  
14 generation.

15 Q. That's what this report says; isn't  
16 it? With your caveat that you weren't involved and  
17 you are just reading the document and you supplied the  
18 information for it, but that's the conclusion that this  
19 report comes to?

20 THE CHAIRMAN: I guess it's semantic, but  
21 I don't remember them saying preferred. I do remember  
22 them saying that nuclear generation is useful as base  
23 load generation, but I didn't get, necessarily, that it  
24 was the only way you meet base load generation --

25 MR. HEINTZMAN: No, no, no.



1 Q. Well, perhaps we can go through this.

2 But in chapters 14, 15, 16, and 17, various components  
3 for the plans are set forth. You have to have some  
4 peaking power, you have to have some intermediate base,  
5 intermediate power, and you have to have base load  
6 power?

7 MR. PENN: A. Yes.

8 Q. And this report analyses what you  
9 should have for each of those ingredients in the  
10 overall case. And if we look, for instance, at page  
11 15-34-35 of Exhibit 3, the various components of a case  
12 are analyzed.

13 A. Yes, they are all cases. I would  
14 point out that Case 26 is a non-nuclear case.

15 Q. Yes, exactly. And the cases went  
16 from non-nuclear involving coal generation on the one  
17 hand to heavy nuclear on the other hand and selected  
18 Case 15, which uses nuclear for base load generation  
19 and doesn't use nuclear for intermediate load and  
20 peaking load.

21 A. Well, as you have quite rightly  
22 pointed out there were five cases and our planners in  
23 putting together this document, I believe said that the  
24 preferred plan was Plan 15.

25 Q. Yes. And one of the primary reasons



1 that they selected Plan 15 was that it contained  
2 nuclear generation as the base load component of the  
3 plan?

4 MS. HARVIE: Mr. Chairman, that is  
5 clearly a question that should be put to Panel 10. The  
6 reasons for the selection of Plan 15 in '89 and the  
7 reasons for the update are clearly planning questions  
8 that these witnesses should not be asked to answer.

9 MR. HEINTZMAN: Well, Mr. Chairman, I  
10 have a panel of people here who are experts in nuclear.

11 THE CHAIRMAN: But in looking at major  
12 supply options base load, there is CSCs, CANDUs,  
13 hydraulic and so on. There is a whole range of  
14 generation that is used for base load besides nuclear.

15 MR. HEINTZMAN: Sorry, what page are you  
16 looking at?

17 THE CHAIRMAN: I just happened to find it  
18 at 15-2. It is Table 15-1. So while I was looking for  
19 what, I didn't quite pick up what Ms. Harvie.... but  
20 the gist of what she is saying is right. These  
21 witnesses are not here to talk about the planning  
22 decisions that were made either in the DSP or in the  
23 update and what the basis for the choices were, but  
24 they are here to talk about the characteristics of this  
25 particular option.

1 MR. HEINTZMAN: No question about that,  
2 Mr. Chairman, but in my submission I am entitled to ask  
3 these gentlemen what their understanding of the DSP is  
4 from a nuclear standpoint and I can then ask them  
5 questions concerning the nuclear component of the DSP  
6 in that fashion. And it is impossible to deal with  
7 this issue in Panel 10 unless I analyze these issues  
8 with witnesses from this panel in exactly the same  
9 fashion as I did in Panel 8 with thermal witnesses and  
10 you ruled that that is quite an appropriate question.

11 THE CHAIRMAN: Well, that's right. I  
12 mean I am not -- I kind of got into this when I was  
13 looking for something else, so I may not have quite a  
14 grasp on the issue.

15 But in general you can ask these  
16 witnesses any questions you like that are relevant to  
17 the entire inquiry. And if they can't answer it, that  
18 may be one thing. But you are entitled to ask them any  
19 questions about anything, including Panel 10 matters or  
20 hydraulic matters or whatever -- I hope you don't go  
21 too far, but strictly speaking you are entitled to do  
22 that. And if they don't know the answer, then that's  
23 the end of it. You have to accept that.

24 MR. HEINTZMAN: Exactly. So I would like  
25 to pursue the questions.

1 Q. Now what the Chairman has referred to  
2 us on page 15 -2 are all of the various kinds of  
3 generation that you might use for base load or  
4 intermediate load or peak load as we see on the  
5 right-hand side. Is that correct, Mr. Penn?

6 MR. PENN: A. That's what the table  
7 says, yes.

8 Q. And it then tells us which options  
9 are suitable for which kind of application. For  
10 instance, if we look across the nuclear line, we will  
11 coming back to this, we see an asterisk under the  
12 heading "Intermediate" and we see another asterisk  
13 under the heading "Base". Do you see that?

14 A. Yes, I do.

15 Q. So we are being told at this point in  
16 the report it might be an appropriate planning or  
17 generation, if I can use your specialty, option to use  
18 nuclear for intermediate load and it might be an  
19 appropriate alternative to use it for base load.

20 A. Well, I want to try and be helpful.  
21 But going back to page 15.1, it says:

22 "The characteristics of the seven  
23 options selected for incorporation into  
24 plans are summarized in Figure 15.1." .

25 So what the figure is giving is the

1 general characteristics.

2 Q. Exactly. And what I am saying is  
3 that what this report then does, starting here, is  
4 analyze which options should be selected for base.

5 A. No, I don't think it is analyzing  
6 which will be selected for base. It is just stating  
7 what the characteristics are of all these types of  
8 generation, and it says that:

9 "For example, fossil generation CSC  
10 using U.S. coal can either be used for  
11 mediate, intermediate or base load  
12 generation."

13 It just says the option is capable of  
14 doing that and it says also the combined cycle is  
15 capable - I'm sorry, phased IGCC, integrated  
16 gasification combined cycle, can be operated in peak or  
17 intermediate mode.

18 Q. Yes.

19 A. And nuclear can be operated in  
20 intermediate and base load and we have previously  
21 testified to that.

22 Q. Yes, exactly. So what the authors  
23 are telling us at this point is that these are the  
24 options. And what happens after page 15-2, through the  
25 balance of chapters 15, 16 and 17, is a discussion as

1 to which of these alternatives is preferable for peak,  
2 intermediate and base load. That's what this report is  
3 all about in the --

4 A. Well, I don't think it's saying which  
5 is preferable. It's saying which can operate that way.  
6 And then it ends up, as I understand it, and it has  
7 been some while since I have read this. It is ending  
8 up by listing as we looked at before the five different  
9 options.

10 Q. Yes. And ends up with five different  
11 options. And then it selects --

12 THE CHAIRMAN: Well, just to keep the  
13 nomenclature. Five different cases; isn't that right?

14 MR. PENN: I'm sorry, Mr. Chairman, quite  
15 correct.

16 THE CHAIRMAN: Don't apologize. But in  
17 this plan, options are one thing and cases can be  
18 something else.

19 MR. HEINTZMAN: Q. And it then selects  
20 Case 15 as the preferable case or plan?

21 MR. PENN: A. Yes, I believe it argues  
22 somewhere in here why Case 15 is the preferred case.

23 Q. Yes.

24 THE CHAIRMAN: But you are not going to  
25 ask him questions about that, why 15 is the preferred



1 case, are you?

2 MR. HEINTZMAN: No.

3 THE CHAIRMAN: That's Panel 10.

4 MR. HEINTZMAN: I am not going to argue  
5 with him about it.

6 Q. I am going to get him to acknowledge,  
7 which I think he has already done so some fifteen  
8 minutes ago, that in selecting Case 15, this document  
9 is telling us that for base load general -- the reason  
10 it selects Case 15, so far as base load is concerned,  
11 is because it selects nuclear generation as the  
12 preferred alternative for base load generation.

13 MR. PENN: A. I don't think so. I don't  
14 really know. I can't call to mind all the reasons why  
15 Case 15 was selected as the preferred case. But I am  
16 quite sure amongst them that there was the question of  
17 the unit energy costs that would occur through using  
18 this particular blend and balance of different options.

19 There would be the question of the impact  
20 on rates, there would be the question of the impact on  
21 borrowing, and all the other things that planners get  
22 into to make their recommendation. And I am afraid  
23 that I can't really testify on all those different  
24 things because I wasn't involved in doing it.

25 Q. Well, what I will do is I will go



1 over the document on the weekend and we will just  
2 continue this discussion on Monday, but let's go  
3 through the individual ingredients involved.

4 The first one in making that selection is  
5 it was certainly clear from this report and your  
6 information provided to its authors that nuclear  
7 generation from a cost standpoint was the least cost  
8 alternative for base load generation?

9 A. For base load generation at the time,  
10 yes.

11 Q. And it remains today the least cost  
12 alternative and therefore the preferable choice for  
13 base load generation from a cost standpoint?

14 A. I believe I testified that, for  
15 example, an improved 4 by 881 would have a 10 to 15 per  
16 cent lifetime advantage if on a pure example basis it  
17 went in service in 2002.

18 Q. Well, all of your examples are on a  
19 hypothetical basis to that effect? You hypothesize --

20 A. We select a year and we do the  
21 calculations, yes.

22 Q. And in fact the 4 by 881 Darlington  
23 on page 81 is no longer the least cost nuclear  
24 alternative. The CANDU 9 on a 4-unit station is a  
25 lesser cost alternative to the 4 by 881 Darlington-type

1 station?

2 A. Based on the information we have  
3 received from the vendor and assuming that the  
4 assumptions on the economy of scale that have been  
5 assumed, the answer is yes.

6 Q. So that comparatively speaking on a  
7 cost basis, we now have another option, CANDU 9 option,  
8 which wasn't analyzed and dealt with in the DSP which  
9 turns out to be a lesser cost alternative than the 4  
10 times 881 Darlington-type station?

11 A. Well, it wasn't available when the  
12 DSP was put together.

13 Q. I appreciate that. But that is an  
14 additional factor in favour of nuclear generation that  
15 wasn't available at the time of the DSP?

16 A. It is an additional factor, yes.

17 Q. All right. And these are all set out  
18 at page 15-71 -- sorry 17-17 of the DSP, starting on  
19 17-15. The second --

20 A. Did you say 17-15?

21 Q. 17-15.

22 A. Thank you.

23 Q. Where down the bottom right-hand  
24 corner, the authors, having had all of this information  
25 on all these alternatives available to it, make their

1 determination that Plan 15 is the best case, and they  
2 do so at the bottom of page 17-15 and over onto 17-17?  
3 [4:55 p.m.]

4 A. Yes, that's what the document says,  
5 yes.

6 Q. Insofar as the discussion in here  
7 relates to base load generation, they are talking in  
8 the case of Case 15 of nuclear generation, because  
9 that's what Plan 15 selects.

10 A. Yes, it did.

11 Q. So, the environmental criteria that  
12 drives the DSP to selecting Plan 15, looking at the  
13 environmental aspect, it's because the nuclear  
14 generation provides the best environmental impact to  
15 the comparable alternatives.

16 A. Well, I'm sorry, I don't know what  
17 the title of this particular chapter is, I think I  
18 should find out.

19 Q. That's a good idea. Demand/Supply  
20 Plan, starting on page 17-1.

21 A. Well, you were referring to  
22 environmental advantages, and, I'm sorry, I was  
23 confused because I didn't know how that had crept in to  
24 the discussion.

25 Q. Well, you see, the authors go through

1 all of the criteria that they choose to judge the plans  
2 by, starting at the bottom of page 17-15, the 25 plan  
3 costs, costs beyond 2014. You and I have discussed  
4 costs.

5 A. Yes.

6 Q. Then they go to electricity price and  
7 borrowings.

8 A. Yes.

9 Q. And then they go acid gas emissions,  
10 CO(2) emissions, balance of trade, et cetera.

11 A. Yes, I understand now.

12 Q. And based upon all of those, they say  
13 on 17-17, Demand/Supply Plan 15 is selected as it  
14 achieves balance in both a quantitative and qualitative  
15 sense, et cetera.

16 A. Yes, that's what it says.

17 Q. Which meets the forecast of future  
18 customer needs for electricity while providing  
19 reliable, low cost power in an environmentally  
20 acceptable manner.

21 All I want to do is discuss the nuclear  
22 component. The reason that insofar as base load power  
23 Plan 15 was selected was - even though it was the  
24 second criteria I am putting you, that is impact on the  
25 environment - these factors of reduction of acid gas

1 emissions, CO(2) emissions were considered by the  
2 authors to make nuclear power the preferred option for  
3 base load generation; right?

4 A. Well, I think you are partly right,  
5 but I think it's connected with the whole balance of  
6 the plan, relative to the balance of the other  
7 acceptable plans. That's really what this analysis is  
8 all about. It's not specific to nuclear at this point.

9 Q. You and I have agreed, Mr. Penn, that  
10 so far as base load generation, Case 15 selected  
11 nuclear generation for base load.

12 A. Yes.

13 Q. All right. And the reason when they  
14 came to select Plan 15, so far as base load and so far  
15 as emissions and impact on the environment, the DSP  
16 selects nuclear over fossil because of the impact in  
17 the environment.

18 THE CHAIRMAN: I think you two are going  
19 to have to agree to disagree. You say that's so and  
20 Mr. Penn says it's a mixture and you can't look at the  
21 option in isolation. You're like two ships passing in  
22 the night.

23 So, this being five o'clock, I think we  
24 should stop and we can start again on Monday morning at  
25 ten o'clock.

1 MR. HEINTZMAN: Thank you, Mr. chairman.

2 THE REGISTRAR: This hearing will adjourn  
3 until ten o'clock Monday morning next.

4 ---Whereupon hearing was adjourned at 5:00 p.m., to be  
5 resumed on Monday, March 30, 1992, at 10:00 a.m.

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C H A N G E S

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